

# Quincy Park District

## BOARD OF COMMISSIONERS MEETING



**QUINCY PARK DISTRICT  
1231 Bonansinga Drive  
Quincy, Illinois**

**Agenda  
April 10, 2024**

**Regular Meeting – Board Room**

**6:00 P.M**

**CALL TO ORDER (ROLL CALL)**

**PLEDGE OF ALLEGIANCE**

**CONSENT AGENDA: (UNANIMOUS CONSENT)**

1. Check Register - Full Monthly: Recommended Approval by the Finance Committee
2. Regular Meeting Minutes - March 13, 2024

**PUBLIC INPUT: Each speaker may have up to 3 minutes for comments**

**BOARD INFORMATION/EDUCATION:**

- ACFR Presentation

**CORRESPONDENCE:**

**VOLUNTEERS:**

Quincy Notre Dame – Quincy Island Nature Trails

Quincy University – Quincy Island Nature Trails

**EXECUTIVE DIRECTOR'S REPORT**

- Rome Frericks

**DIRECTOR'S REPORTS**

- Matt Higley, Director of Parks
- Brian Earnest, Director of Business Services
- Mike Bruns, Director of Program Services
- David Morgan, Director of Golf

- Marcelo Beroiza, Director of Marketing/Operations

**COMMITTEE REPORTS:**

**UNFINISHED BUSINESS:**

**NEW BUSINESS:**

- Quincy Park District 2024-2025 Goals and Objectives First Quarter Status Update: Information Only by Executive Director
- Operations Procedures Manual Revisions: Recommended Approval by Director of Business Services **(VOICE VOTE)**
- Bid for Wavering Sidewalk Improvements: Recommended Approval by Director of Parks **(VOICE VOTE)**
- ORDINANCE NO. 24-03: An Ordinance Amending the Quincy Park District Public Park Use Ordinance: Recommended Approval by Director of Business Services **(ROLL CALL VOTE)**

**PUBLIC INPUT: Each speaker may have up to 3 minutes for comments**

**EXECUTIVE SESSION: In accordance with 5 ILCS, Par. 120/2c, I move that the Board convenes into Executive Session to discuss: (please read item(s) from list) **(ROLL CALL VOTE)****

**CALL TO ORDER (OPEN SESSION) (ROLL CALL VOTE)**

**ACTIONS AFTER EXECUTIVE SESSION**

**ADJOURN (VOICE VOTE)**

***CONSENT AGENDA***  
***(Unanimous Consent)***

QUINCY PARK DISTRICT  
1231 Bonansinga Drive  
Quincy, Illinois

Regular Meeting  
Board Room

March 13, 2024  
6:00 P.M.

**ROLL CALL**

President Jones called the meeting to order and upon the roll being called the following members were physically present at said location: President Jarid Jones, Vice-President Mark C. Philpot, Commissioner Barb Holthaus, Commissioner Alan Hickman, Commissioner John Frankenhoff and Commissioner Trent Lyons. No Park Commissioner was permitted to attend the meeting by video or audio conference.

Also in Attendance: Executive Director–Rome Frericks, Director of Parks–Matt Higley, Director of Business Services–Brian Earnest, Director of Program Services–Mike Bruns, Director of Golf–David Morgan, and Board Attorney–Jeff Terry.

Members Absent: Commissioner Patty McGlothlin.

President Jones led the room in the Pledge of Allegiance.

**CONSENT AGENDA**

President Jones asked if there were any objections or changes to the February 14, 2024 Regular Board meeting minutes or to the check register. President Jones announced they were approved by unanimous consent.

**PUBLIC INPUT**- None

**BOARD INFORMATION/EDUCATION**- None

**CORRESPONDENCE**-None

**VOLUNTEERS-**

Executive Director Frericks thanked the Chaddock volunteers that helped with the bike park and the Target volunteers that worked on the Nature Trails.

**EXECUTIVE DIRECTOR'S REPORT**

Executive Director Frericks stated he didn't have any additional remarks to add to his report.

**DIRECTORS' REPORTS**

Director Higley reported that the Art Keller Marina renewal applications were mailed out and to date 17 applications were returned.

Director Earnest did not have anything to add to his report.

Director Bruns reported soccer registration ended with a total of 835 participants with 70 teams. Baseball teams are also getting signed up at this time. Batting cage will open March 29<sup>th</sup>. Wavering new turf fields and fence have been installed. Concession stand update has been completed also.

Director Morgan added that staff met with VM Golf Services who will start in early April.

Director Beroiza reported that he is working with the local health community to get the nature trails certified so patients can be referred to use them for health benefits.

## **COMMISSIONER COMMITTEE REPORTS**

Finance Committee- Vice President Philpot reported the finance reports have been submitted. Director Earnest added there was going to be a decrease in the 2024 PPRT by 40% this year over last year. January's payment was 59% and February's payment was 70% over last year. We have budgeted to be less than what we think it will be.

Quincy Park Foundation- Meeting was held earlier this evening and the annual meeting will be in June. There is one open board position.

Quincy City Planning- President Jones did not have anything to report.

Lorenzo Bull House- Commissioner Holthaus reported an appreciation event was held last Thursday evening. Commissioner Lyons added the Dogwood Parade Lawn Party is May 4<sup>th</sup> and Dinner with the Bulls at the Quincy Country Club is June the 6<sup>th</sup>.

Personnel- President Jones stated there was nothing new to report.

Quincy Riverfront Development- President Jones stated there were no updates at this time.

**UNFINISHED BUSINESS-** None.

## **NEW BUSINESS**

Review/revision of the Quincy Park District Mission Statement: Executive Director Frericks reported that periodically the Board reviews the mission statement and is for information only.

Bid for Maintenance Dredging: Director Higley stated this is for dredging the entrances into the marina and the boat ramps. One bid was received from Canton Marina Towing at \$500 an hour for hourly dredging. VICE-PRESIDENT PHILPOT MADE A MOTION TO APPROVE, SECONDED BY COMMISSIONER HICKMAN. UNANIMOUS. PRESIDENT JONES DECLARED THE MOTION CARRIED.

Villa Kathrine Sublease by Friends of the Castle: Executive Director Frericks reported the sublease expires May 31<sup>st</sup>. The rent charge is the same as last year \$500 month/\$6,000 annual basis. COMMISSIONER HOLTHAUS MADE A MOTION TO APPROVE, SECONDED BY COMMISSIONER HICKMAN. UNANIMOUS. PRESIDENT JONES DECLARED THE MOTION CARRIED.

Bid for Johnson Park Playground: Director Higley stated this is a bond project this year budgeted at \$37,000. There were six proposals received. Play Power Lt playground was chosen for \$30,995.50. VICE-PRESIDENT PHILPOT MADE A MOTION TO APPROVE, SECONDED BY COMMISSIONER HOLTHAUS. UNANIMOUS. PRESIDENT JONES DECLARED THE MOTION CARRIED.

Bid for Paul Dennis Parking Lot Milling/Resurfacing: Executive Director Frericks reported this is a 2024 non-bond project. \$300,00 was set aside. One bid was received from Diamond Construction for \$295,000. VICE-PRESIDENT PHILPOT MADE A MOTION TO APPROVE, SECONDED BY COMMISSIONER HOLTHAUS. UNANIMOUS. PRESIDENT JONES DECLARED THE MOTION CARRIED.

Bid for Moorman Park Road to T Ball fields Resurfacing: Director Higley reported the road to the turf fields is failing. One bid was received from Diamond Construction for \$208,800. This is a bond project and \$225,000 had been budgeted. VICE-PRESIDENT PHILPOT MADE A MOTION TO APPROVE, SECONDED BY COMMISSIONER HICKMAN. UNANIMOUS. PRESIDENT JONES DECLARED THE MOTION CARRIED.

Bid for Paul Dennis Culvert Replacement: Executive Director Frericks stated this is a 2024 non-bond project as the culvert has failed: four bids were received. The lowest bid from Fessler Construction for \$19,495. Budget was \$100,000. VICE-PRESIDENT PHILPOT MADE A MOTION TO APPROVED, SECONDED BY COMMISSIONER HOLTHAUS. UNANIMOUS. PRESIDENT JONES DECLARED THE MOTION CARRIED.

Bid for Bill Klingner Trail Sealing and Striping: Director Higley reported this is preventative maintenance. Any asphalt will be sealed and the entire trail will be restriped. Three bids were received with the low one from Miller Construction for \$13,215.07. Budget was \$35,000. VICE-

PRESIDENT PHILPOT MADE A MOTION TO APPROVE, SECONDED BY COMMISSIONER HICKMAN. UNANIMOUS. PRESIDENT JONES DECLARED THE MOTION CARRIED.

Bid for Reservoir Park Shelter Ceiling Replacement: Director Higley reported this is to replaced the ceiling with a steel liner. Budget was \$75,000. Two bids were received. Low bid from Derhake Construction for \$40,400. COMMISSIONER HICKMAN MADE A MOTION TO APPROVE, SECONDED BY VICE-PRESIDENT PHILPOT. UNANIMOUS. PRESIDENT JONES DECLARED THE MOTION CARRIED.

Bid for Lorenzo Bull House Gutter Repairs: Executive Director Frericks reported the East gutter brackets, wood and framing are leaking. This is a non-bond project for 2024. Received one bid from Chris McDonald General Construction for \$45,980. Budget was \$45,000. VICE-PRESIDENT PHILPOT MADE A MOTION TO APPROVE, SECONDED BY COMMISSIONER HOLTHAUS. UNANIMOUS. PRESIDENT JONES DECLARED THE MOTION CARRIED.

**PUBLIC INPUT:** None.

**ADJOURNMENT-**

With no other business to discuss at 6:26 p.m., VICE-PRESIDENT PHILPOT MADE A MOTION, SECONDED BY COMMISSIONER HICKMAN TO ADJOURN THE MEETING. UNANIMOUS. PRESIDENT JONES DECLARED THE MOTION CARRIED. Meeting adjourned.

\_\_\_\_\_  
Secretary

\_\_\_\_\_  
Chairman

\_\_\_\_\_  
Date

\_\_\_\_\_  
Date

# ***PUBLIC INPUT***



***BOARD  
INFORMATION/  
EDUCATION***

# ***CORRESPONDENCE***

***VOLUNTEERS***

***EXECUTIVE  
DIRECTOR'S  
REPORTS***

**To:** Board of Commissioners  
**From:** Rome Frericks  
**Subject:** Monthly Report  
**Date:** March 29, 2024

**Administrative Initiatives** (3/01/24 – 3/31/24)

Attended:

- Friends of the Trails meeting
  - Directors' meeting
  - Board meeting
  - Safety meeting
  - Quincy/Adams County Economic Development/Tourism meeting
  - UMRR meeting (2)
  - Rotary Board meeting
  - Park Foundation meeting
  - Politics & Pancakes meeting with local Villages and Adams County
  - Bill Klingner Trail bid opening
  - Road resurfacing bid opening for Moorman & Paul Dennis
- 
- Met with Board members several times on current events concerning the Park District.
  - Met with new Executive Director of the Quincy Art Center Sandra Hite.
  - Met with attorneys several times on current events concerning the Park District.
  - Held two operation meetings with the Directors.
  - Met with contractors for the Wavering Park sidewalk improvements.
  - Met with local roofing companies for the hail damage from last Fall.
  - Met with VM Golf Services Inc. for the Westview Irrigation replacement.
  - Spoke at the Rotary Club of Quincy and Gem City Oddfellows on Park District updates.

## **Administrative Initiatives** (4/1/24 – 4/30/24)

- Continue to work with UMRR to develop the beginning scope of work and specifications.
- Work with BNSF on the lone piece of right-of-way for the next section of the Bill Klingner Trail.
- Meet with contractors for the ongoing capital projects.

***DIRECTORS'***  
***REPORTS***

**To:** Board of Commissioners  
**From:** Matt Higley  
**Subject:** Monthly Report  
**Date:** March 31, 2024

**Administrative Initiatives** (3/1/24 – 3/31/24)

Attended:

- Directors' meetings
  - Safety meeting
  - Kiwanis meetings
  - Bid openings
  - Park Foundation board meeting
- 
- Monitored work on Wavering turf field fencing.
  - Monitored work on Wavering Park large shelter house.
  - Monitored yearly overlook maintenance.
  - Monitored Park road preparation for opening.
  - Monitored restroom preparation for opening throughout the District.
  - Monitored Marina preparation for opening.

**Administrative Initiatives** (4/1/24 – 4/30/24)

- Continue planning for 2024 projects, goals and objectives.
- Work on 2024 Capital Projects for Parks Department.
- Monitor work on Wavering Park large shelter replacement.
- Monitor progress on Paul Dennis culvert replacement.
- Monitor work on Wavering Park sidewalk replacement.
- Monitor Quinsippi Island playground replacement.



**To:** Board of Commissioners  
**From:** Brian Earnest  
**Subject:** Monthly Report  
**Date:** April 1, 2024

**Administrative Initiatives** (3/01/24 – 3/31/24)

- Attended Safety Committee meeting.
- Renewed the District's property & casualty insurance with IPARKS.
- Renewed Art Keller Marina's property & casualty insurance.
- Processed Art Keller Marina renewals.
- Assisted with Wavering Concession hardware preparation.
- Inventoried District assets for insurance purposes.
- Completed Recertification of District's PCI Compliance.

**Administrative Initiatives** (4/01/24 – 4/30/24)

- Prepare files and documents for the FY2022 audit and assist auditors with the field work portion.
- Renew Art Keller Marina's property & casualty insurance.
- Continue to process Art Keller Marina lease renewals.

**To:** Board of Commissioners  
**From:** Mike Bruns  
**Subject:** Monthly Report  
**Date:** March 28, 2024

**Administrative Initiatives** (03/01/24 – 03/31/24)

- Held monthly staff recreation meeting.
- Staff worked with the Director of Operations/Marketing on promoting our programs.
- Staff worked on updating the 2024 Indian Mounds Pool and Batting Cage manuals.
- Staff held seasonal employee trainings.
- Staff worked on updating the training program for our seasonal employees.
- Staff worked on recruiting coaches for the soccer and baseball programs.
- Staff worked on recruiting seasonal staff for 2024.
- Staff worked on organizing the soccer, baseball and softball programs.
- Staff worked on preparing the Batting Cage facility to open and the Wavering Turf concession.
- Staff worked on preparing the athletic fields for the season.
- Did a presentation at the Adams County Health Department employee meeting on Park District programs and events for this year.

**Administrative Initiatives** (04/01/24 – 04/30/24)

- Work with the Director of Operations/Marketing on promoting our programs.
- Youth golf lessons will start on April 2.
- Youth soccer, baseball and softball leagues will start the week of April 8.
- Pickleball lessons will start on April 9.

- Staff will work on recruiting seasonal staff positions for 2024.
- Staff will organize t-ball and softball programs.
- Qtown tournaments will continue on weekends during April.
- Staff will conduct trainings for our seasonal staff.
- Archery lessons will continue for the month.
- Staff will work on plans for the tennisfest, summer tennis program, mountain bike skills clinic and spring nature classes.

**To:** Board of Commissioners  
**From:** David Morgan  
**Subject:** Monthly Report  
**Date:** April 1, 2024

**Administrative Initiatives** (3/01/24 – 3/31/24)

- Attended safety meetings and board meetings.
- Staff continue to disinfect and clean Westview.
- Continue to update the website and calendar of events for the 2024 season.
- Staff washed and cleaned the 60 rental carts.
- Monitor course for playability on a daily basis.
- Staff de-winterized the irrigation system and pump-station.
- Staff de-winterized city water lines and restrooms.
- Pre-emergent herbicide application / 50% completed on the course.
- Staff repaired 4 irrigation leaks / issues since pressuring up.
- Equipment manager completed annual maintenance of the fleet.
- Staff met VM golf services and pipe is going to be delivered on Wednesday March 27<sup>th</sup>.
- A few seasonal staff were hired back on Monday March 25<sup>th</sup>.

## **Administrative Initiatives** (4/01/24 - 4/30/24)

- Attend safety meetings and board meetings.
- Staff will continue to disinfect and clean Westview for the 2024 season.
- The irrigation will be starting in the first week of April.
- Junior lessons start Tuesday April 2<sup>nd</sup>.
- Titan League start date, Thursday April 18<sup>th</sup>.
- Ladies League start date, Tuesday April 30<sup>th</sup>.
- Rough Riders League start date, Wednesday April 24<sup>th</sup>.
- Work with VM Golf services on the new irrigation project.
- Staff will complete pre-emergence application on the course.
- Staff will apply post and pre-emergence herbicides to the soccer complexes.
- Staff will deep tine, aerify and sand top-dress the greens.
- Fertilize the greens, tees and fairways.
- Preventive fungicide program begins on the tees and greens.
- Hire additional seasonal staff for the up-coming season.

# Westview Golf Course Rounds of Golf-2024

ROUND TYPE	Mar-24 TOTALS	2024 YTD	Mar-23	2023-YTD
18 Hole Green Fee	441	441	261	261
9 Hole Green Fee	267	267	103	103
Twilight Walking Green Fee	17	19	42	42
Winter Walking Green Fee	0	254	0	178
TUE-THU Special	38	38	27	27
Winter Riding Special	0	555	0	370
Third Nine (19-27) Green Fee	487	805	183	337
Family Night Adult (19-27)	16	18	3	3
Family Night Child (19-27)	15	20	2	2
Junior Green Fee	9	13	7	19
Junior Green Fee (19-27)	15	38	6	19
Promotional Round	4	6	0	0
Twilight Riding (Cart & Green Fee)	272	275	55	59
Early Bird 9	0	0	0	0
Early Bird 9 (19-27)	0	0	0	0
Early Bird 18	6	6	2	2
Early Bird 18 (19-27)	0	0	0	0
Adult Pass Visit	278	417	115	220
Adult Pass Visit (19-27)	33	42	17	25
Senior Non-Restricted Pass Visit	355	643	263	427
Senior Non-Restricted Pass Visit (19-27)	46	68	25	42
Senior Restricted Pass Visit	74	134	19	35
Senior Restricted Pass Visit (19-27)	4	8	0	0
Super Senior Restricted Pass Visit	118	194	49	74
Super Senior Restricted Pass Visit (19-27)	17	24	3	4
Employee Pass Visit	32	60	11	34
Employee Pass Visit (19-27)	7	10	2	6
JR. Pass Visit (18 & Under)	144	213	56	104
JR. Pass Visit (18 & Under) (19-27)	25	47	14	31
Junior Summer Pass Visit (May-Aug) (19-27)	0	0	0	0
Military Weekday Rate W/Car (1-18)	19	29	0	0
Young Adult Pass Visit	247	339	92	145
Young Adult Pass Visit (19-27)	33	39	19	24
School Team Pass Visit	1	1	0	0
School Team Pass Visit (19-27)	2	2	0	0
Green Fee Punch card Visit	0	0	0	0
Tournament Round	0	0	0	0
Outing Green Fee	0	0	0	0
Tri-State Promotional Round	0	0	0	0
Loyalty GF Round	1	1	1	3
Disc Golf	7	7	58	59
<b>TOTAL</b>	<b>3,030</b>	<b>5,033</b>	<b>1,435</b>	<b>2,655</b>
<b>PER VISIT FEE</b>	<b>\$3,031.00</b>	<b>\$5,035.00</b>	<b>\$1,430.00</b>	<b>\$2,624.00</b>
<b>DAYS CLOSED</b>	<b>2</b>	<b>39</b>	<b>8</b>	<b>49</b>

\*\*Rounds not charged Per Visit Fee

**To:** Board of Commissioners

**From:** Marcelo Beroiza

**Subject:** Monthly Report

**Date:** April 1, 2024

**Administrative Initiatives** (3/1/24 – 3/31/24)

- Attended the Rec. Department staff, Park District Board, Safety and Friends of The Trails meeting.
- Met with the Executive Dir. Of Operations for the monthly meeting (Facilities, Maintenance, Rec, Business office, Westview, and projects).
- Met with Adams County Health Department. Collaboration.
- Met with University of Illinois extension. Naturalist Program.
- Projects
  - Changed Website server
  - Pickleball Lessons volunteer project
  - Nature Trails East land management
  - Nature & Forest Therapy trails program SIU
  - Adams County Health Department initiatives
  - University of Illinois Master Naturalist students sessions/volunteer
  - Volunteers throughout the parks and trails
  - BNSF Lease. Preliminary Bill extension project to Lincoln park
- Marketing
  - Email marketing customer updates
  - Events and programs content
  - Facility signs
  - Continuous improvement projects updates
  - Westview monthly updates
  - Networks support

**Administrative Initiatives** (04/1/23 – 4/30/29)

- Operations and Project list, follow-ups, and collaborations through the Park District facilities and parks
- Marketing
- Community collaborations
- Projects list
- Coordinate media network communications, and community PR

***COMMITTEE***  
***REPORTS***



***UNFINISHED  
BUSINESS***

***NEW BUSINESS***

# QUINCY PARK DISTRICT

Board of Commissioners

Date of Board Meeting: April 10, 2024

## STAFF RECOMMENDATION

**AGENDA ITEM: QUINCY PARK DISTRICT 2024-2025 GOALS AND OBJECTIVES FIRST QUARTER STATUS UPDATE: INFORMATION ONLY**

**BACKGROUND INFORMATION:** The status of the District's goals and objectives is provided quarterly to the Board of Commissioners.

A copy of the District's goals and objectives with the first quarter update is included with this report.

**FISCAL IMPACT:** None.

**STAFF RECOMMENDATION:** The first quarter update is provided for information only.

**PREPARED BY:** Rome Frericks, Executive Director

**BOARD ACTION:**

# Quincy Park District Goals 2024-2025

## Administration

1. Work with the Parks Department and Westview on care and preservation of landscaping/hardscapes and parking areas as they are the first impression to many parks.  
**Q1 Update:** Staff continues to replace overgrown shrubs with new landscaping in the parks and at Westview.
2. Identify future opportunities for programming and services based on industry trends.
3. Work with the Board, Burlington North Santa Fe Railway, and Friends of the Trails to finalize the path for the Bill Klingner Trail from Parker Heights to Lincoln Park.  
**Q1 Update:** Staff anticipates meeting with Park District attorney within the next few weeks to obtain the remaining missing easement.
4. Secure a parcel of land in the southeast part of Quincy for a future park location.  
**Q1 Update:** Staff continues to talk with JWCC on a parcel on land behind their campus for future development.
5. Seek out leadership and training opportunities for all staff for the next generation of Park District leadership.
6. Review and update the facilities audit report.

## Westview Golf Course

1. Continue to work with the Recreation and Marketing Departments to increase golf lessons for future junior golfers.  
**Q1 Update:** Staff continues to work with the recreation and marketing departments to increase the junior programs.
2. Replace the cart barn garage doors and paint the cart barn building.  
**Q1 Update:** Staff have contacted two garage door companies and are waiting on quotes.
3. Remove/update the flooring in the concession/kitchen area and replace the old coolers and refrigerators.  
**Q1 Update:** Staff have updated the concession flooring. Refrigeration is working and is fine for now.
4. Remove part of the shelter and renovate the remaining section on hole #12.  
**QU Update:** Staff have started working on this project.
5. Oversee the replacement of the irrigation system on all 27 holes at Westview Golf Course.  
**Q1 Update:** Staff have met with VM Golf Services and the project will begin in April.
6. Review and create a facilities audit report for the buildings and facilities at Westview Golf Course.
7. Remove tree roots on greens #3 and #12.  
**Q1 Update:** Staff have removed the tree roots from the greens on holes 3 and 12.

## Marketing/Operations

1. Develop a multimedia campaign to promote new Park District events and programs through all

social media, website and e-mail marketing platforms.

**Q1 Update:** Park District yearly event programs brochure was launched in January and all of the spring and summer season digital campaigns are currently running.

2. Coordinate parks, Bill Klingner Trail and Nature Trails volunteer efforts.

**Q1 Update:** In collaboration with the Adams County Health Department, staff has been working on a new initiative to keep our community active and take advantage of all our parks.

3. Lead Park District existing and new affiliate initiatives, events and programming.

**Q1 Update:** New pickleball lessons in collaboration with volunteer coaches. The Nature Trails volunteer schedule is out for the year.

4. Lead discussions for continuous improvement efforts and new initiatives throughout the Park District organizational process. Work to improve quality, productivity, and efficiency in all departments.

**Q1 Update:** Monthly operations meeting with Executive Director that outline current and future projects. BNSF Permit. Preliminary for the new Bill Klingner extension project to Lincoln park.

5. Attend monthly online educational programs related to IPRA and IAPD.

**Q1 Update:** In February IPRA's Webinar "Including Inclusion". In March IPRA's Webinar "Better Communication, Better Results".

## Recreation

1. Develop and implement new programs in the following areas:

- Nature 2 new programs

**Q1 Update:** Plan to offer adult soccer program in the Fall. Expanding family days and star party programs. Adding a 7<sup>th</sup> and 8<sup>th</sup> grade soccer program. Changed the age groups for our competitive baseball and softball programs. Added more nature classes for the summer.

2. Increase attendance at Indian Mounds Pool to 12,500 for the season.

**Q1 Update:** Ongoing process.

3. Provide surveys and collect data seasonally to identify strengths and weaknesses for all programs and events. Remove programs that are not viable based on attendees.

**Q1 Update:** Staff will review this in October when programs are complete.

4. Increase total revenue at the Batting Cage facility to \$140,000.

**Q1 Update:** Ongoing process.

5. Develop and improve the policies and procedures for tournaments at the athletic fields.

**Q1 Update:** Staff developed a contract with Qtown tournaments to help improve the responsibilities for them and the Park District. This will help with the communication for both groups.

6. Create new programs and events for the special needs' population.

**Q1 Update:** Staff have added some new activities for our summer program. Staff is also researching some new programs for later this year.

## Marina

1. Communicate with Marina renters to listen to trends/concerns and to identify needs and potential improvements at the Art Keller Marina.

**Q1 Update:** Ongoing.

2. Work with staff to maintain a good level of housekeeping throughout the docks and

restrooms.

**Q1 Update:** Ongoing.

## **Parks**

1. Work with the Quincy Park Band to develop and build a permanent stage in one of our parks.  
**Q1 Update:** Staff will meet with engineers this spring to get engineers estimates and renderings to discuss option to the Quincy Park Band.
2. Renovate the two restrooms in the Moorman Park complex area.  
**Q1 Update:** Scheduled for this summer.
3. Improve and maintain a quality system of parks and facilities that excite the community.  
**Objective A:** Spend ample time touring parks with staff/maintenance to observe work habits and discuss alternate ways to improve the parks.  
**Q1 Update:** Ongoing.
4. Work with Mississippi Valley Hunters and Fishermen's Association and Friends of the Trails to complete/research grant opportunities for the walking trail from Parker Heights to Bob Bangert restroom.
5. Create bidding documents for playground companies for a new all-inclusive playground that will be constructed by 2025 if awarded the OSLAD Grant by hosting open houses gathering information from the public.  
**Q1 Update:** The Park District has been awarded the OSLAD Grant and will begin the design and engineering phase.
6. Update the park roads conditions and playground inventory documents for next year's planning session.  
**Q1 Update:** Completed

## **Business Office/Technology**

1. Work with Danielle Fleeer to improve the audit timeline and overall process.
2. Implement AI chat system and assign the individuals responsible to oversee the implementation.  
**Q1 Update:** Staff is reevaluating implementation of AI chat bots at this time as the cost/benefit of implementation is currently limited.
3. Research and implement an IT user training and testing system. This would consist of mandatory training and periodic testing in order to strengthen QPD against phishing attacks which could have dire consequences.  
**Q1 Update:** KnowBe4 has been researched and is a good option, however, a free option has been found through our cyber insurer. Will move forward with testing their tools to verify if this will be an adequate solution.

# QUINCY PARK DISTRICT

Board of Commissioners

Date of Board Meeting: April 10, 2024

## **STAFF RECOMMENDATION**

### **AGENDA ITEM: OPERATIONS PROCEDURES MANUAL REVISIONS: RECOMMENDED APPROVAL**

**BACKGROUND INFORMATION:** The Operations and Procedures Manual was adopted in July 2000. It has been updated several times since its introduction with the most recent update being in September 2023. This manual describes and provides reference for how the Quincy Park District operates.

Adding Paul Dennis Soccer Complex to list of parks, updating information in Addendums A and D and updating Parks Department chain of command. All recommended changes are noted in the redlined version attached.

**FISCAL IMPACT:** None.

**STAFF RECOMMENDATION:** Staff recommends approval as presented.

**PREPARED BY:** Brian Earnest, Director of Business Services

**BOARD ACTION:**



# Operations and Procedures Manual

Approved: 7/12/00

Revised: 8/19/00

Revised: 9/13/00

Revised: 10/18/00

Revised: 10/10/01

Revised: 11/12/03

Revised: 3/9/05

Revised: 4/13/05

Revised: 11/8/06

Revised: 4/11/07

Re-adopted: 2/10/10

Revised: 11/10/10

Revised: 4/11/12

Revised: 7/14/2012

Revised: 11/14/12

Revised: 6/13/13

Revised: 10/9/13

Revised: 7/9/14

Revised: 8/13/14

Revised: 3/13/19

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# CHAPTER 1

## Mission,

### Functional Division Mission Statement

**1.00 -MISSION STATEMENT OF THE QUINCY PARK DISTRICT-** The Quincy Park District will enhance the recreational, cultural, historical and environmental qualities of life for all its residents through the provision of a well-planned, developed, maintained and accessible system of public parks, facilities, and programs.

#### **1.01 -FUNCTIONAL DIVISION MISSION STATEMENTS-**

**GOLF:** To provide a quality golf experience producing the highest possible return to the Enterprise Fund while sustaining and improving the facilities and services.

**PARKS:** To maintain and renovate the district's parks, open spaces, and facilities in order to provide the public with safe, clean, and aesthetically pleasing facilities.

**PROGRAM SERVICES:** To provide opportunities for personal growth and improved health while encouraging individual and social responsibility.

**BUSINESS SERVICES:** To provide professional human resource management, quality customer service, and efficient business management practices.

**MARKETING SERVICES:** To maintain the integrity of the Quincy Park District brand, community relations and interest across all platforms: social media, email, website, signage, customer service, media relations, advertising, special events and programs.

# CHAPTER 2

## Fiscal Operating/Business Procedures

**2.01 -BONDING-** All officers and employees may be required to be bonded in such penal sum and with such conditions and security as may be determined by the Board.

**2.02 -FISCAL YEAR-** The fiscal year of the Quincy Park District shall begin the first day of January and end December 31st of each year.

### **2.03 -PURCHASING POLICY-**

#### 1. Purchase Order System:

1. Completed Purchase Orders (PO) are required for all purchases representing a summary total of more than \$100, including applicable shipping and/or handling charges. An invoice can be substituted for a PO if the invoice is obtained at the time of purchase and the product or service is obtained within 3-4 business days. The same authorization levels apply;

2. Purchase Orders (PO) may only be processed by the Executive Director, Department Directors or full time Supervisors within authorization levels.

3. The individual processing the PO will be responsible for verifying available funds and proper account code. Executive Director approval will be required for a PO with insufficient line item funds. The appropriate manager must process a PO before any non-exempt commodities or services can be purchased.

4. All processed purchase orders (carbon copy) along with billing information must be delivered to the appropriate business office staff the next business day following the incurrence of an obligation to pay by the District. The appropriate supervisor/department head will be responsible for authorizing vendor payment in a timely fashion. The business office is required to enter purchase data into the District's financial system within two business days.

5. Authorized Purchase Orders are required for all purchases other than concession purchases for resale and recurring overhead cost that consists of the following, utilities (electric, water, gas and phone), insurance, contract services, district fuel, payroll, payroll liabilities:

<u>Amount</u>	<u>Purchase Order Authorization Levels</u>
Up to \$2,000.00	Supervisor
Up to \$7,500.00	Department Head
Up to \$7,501.00 and over	Executive Director

**Note: The same authority is required to cancel a PO that is required to authorize a PO.**

6. The individual processing the PO must bring the original Purchase Order slip along with the invoice to the business office within two business days of the service or good being received. Invoices that exceed the PO by less than \$200, due to shipping charges, do not need to be reauthorized. Invoices that exceed the PO, not due to shipping charges, do need to be reauthorized for the excess.

7. Capital purchases in excess of \$35,000.00, not previously approved by the Board of Directors, shall be approved by

the Finance Committee prior to purchase.

II. Emergency Purchases:

1. Emergency Purchases are defined as the purchase of materials, supplies and/or contract services, which must be made immediately due to either public safety or health considerations or to maintain the immediate structural integrity of public buildings or grounds;
2. Emergency Purchases may be authorized by supervisor, department head or the Executive Director without the necessity to complete a PO prior to purchase;
3. Within one (1) working day of the Emergency Purchase, the initiating employee shall complete a PO and submit to the appropriate department head for approval.

**2.04 –PRE-AUTHORIZED MONTHLY CHECKS-** Some vendors may require that checks be written and mailed prior to Board approval in order to take advantage of discounts, avoid late payments and be in the best interest of the Park District. These would include, but are not limited to: Petty Cash, employee reimbursements, insurance, taxes, utilities, refund checks and vendors offering discounts. The Business Office will initiate these payments and the Executive Director will approve these disbursements as they occur.

**2.05 –BOARD NOTIFICATION-** Pre-authorized checks will be submitted for Board review at the next scheduled meeting.

**2.06 –REGULAR MONTHLY CHECK PROCEDURES-** All invoices are to be turned in to the Bookkeeper within two working days. Checks will be written the last day of the month and will be approved at the next board meeting. Checks will be mailed the day after the Board Meeting.

**2.07 –Accounting Procedures-** The District’s accounting entries are to be done in accordance with Generally Accepted Accounting Principles (GAAP) set by the Governmental Accounting Standards Board (GASB). The Government Finance Officers Association’s (GFOA) issued Governmental Accounting, Auditing, and Financial Reporting (GAAFR), or commonly known as the “Blue Book”, shall be used as a guide for the District’s accounting entries.

Journal Entries are to be logged in the District’s accounting system, either prepared on the District’s journal entry form by either the District’s bookkeeper or the Director of Business Services, reviewed by the other person who did not prepare the entry, and entered into the accounting system by the Administrative Assistant. Journal Entries may also be entered in the system directly, printed, reviewed by the District’s Accounting Systems Administrator or the Director of Business Services, and include proper authorization. Reoccurring monthly entries (Credit Card processing fees, interest, etc.) prepared by the Administrative Assistant shall be approved by the Director of Business Services. Journal entries exceeding **\$75,000** shall be approved by the Executive Director, except if the entry is a result of board action, as evidenced by an approved staff recommendation. Processed journal entries shall be maintained with the posted journal report from the accounting system along with supporting documentation for the transaction. If for any reason there is no supporting documentation, it shall be so noted on the entry form with an explanation.

For accounting purposes, the District shall use 5 years as the break point for carrying the liability of gift certificates. Certificates presented for payment after being written off shall be honored.

**2.08 –PAYMENTS HANDLING PROCEDURES-** All receipts are to be handled with care and due diligence. Those who handle payments are our main representative and are our billboard for customer relations. They are responsible for receipts, payout of money, and are responsible for maintaining good customer relations. All employees district wide are responsible for understanding and following all payment handling policies and procedures.

A copy of these procedures along with any site specific duties must be posted at each site. Procedures must be consistent at each site for ease of training Security of funds and personnel are highly important. These procedures need to be discussed in detail with every new employee of the District.

As a measure of security and dual control, all voids, reversals or refunds are to be initialed by the employee's immediate supervisor. There will be no exception to this rule! Supervisors shall explain all voids, reversals or refunds on the next business day's Daily Cash Report.

A register receipt must accompany every transaction and be given to the customer!

**CHECK HANDLING PROCEDURES** - Examine each check carefully before accepting it. If alterations or erasures are obvious, **DO NOT CASH THE CHECK!!** Have the customer void the check and issue a new one. Do not cash checks unless all writing on it is legible. Do not accept post-dated checks. Be extremely cautious of checks numbered **500** or less.

1. Require identification from everyone presenting an out of town check over a 25 mile radius of Quincy.
2. Identification used should contain a photo, so that you can match photo to the person.
3. Always compare the signature on the check to the signature on the identification presented.
4. Make sure each check you accept contains a current phone number and address.
5. If the check is already signed, have the person sign the check again, this will not make the check invalid, but will let you know that it is their check.
6. PUT YOUR INITIALS IN THE TOP LEFT HAND CORNER OF THE CHECK
7. Do NOT accept Blank Counter Checks without proper identification.
8. Do NOT cash third party checks.
9. Accept checks for the amount of the purchase **only**.

**CASH HANDLING PROCEDURES** – These procedures are designed to help you reduce errors and most importantly provide excellent customer service.

1. One person shall be assigned to each cash drawer as the operator and person responsible for that drawer. Each drawer shall be closed and balanced with each shift. An immediate supervisor can be allowed to operate the drawer on a limited basis to accommodate for breaks, etc.
2. Do not bunch sales; ring each one individually.
3. Keep your cash drawer closed when it is not in use. Do not turn your back or leave your drawer without closing it.
4. Handle cash transactions carefully and leave bills on the cash register until sale is concluded. Inspect the money, watching out for marked money. Bills must never be put in cash register until the employee has counted the change back to the customer and the customer is satisfied and left the counter.
5. Make change with the fewest pieces of money possible and count out loud starting with the coin to finish making

the dollar, then count out the paper currency to the amount given.

6. Do not allow people to change their purchases in the middle of you counting their change. Finish making the change to the initial transaction; handle any changes as a separate transaction. Do not change a large bill when you are attending to another customer, it is courteous to your initial customer and does not leave your drawer open to fraud.

7. Whenever you have collected large sums of money, count and band together extra money, then place money into bank bag in the facility safe.

8. All currency must be straightened and organized so that all bills face in the exact same direction prior to banding. Only bills of the same denomination should be band together. All change should be placed in rolls when change is enough to fill a roll.

9. **NEVER** count your drawer at front desk or with concession stand windows open. Count cash in the office or designated areas where patrons are not able to see.

10. Notify a supervisor immediately of any potential long/shortage problems you may have. Remember, if you are long, you have shorted a customer! Any overages or shortages must be initialed on the daily cash reports by an immediate supervisor. If discrepancies in cash continue, you may be required to make up any and all shortages and/or may have your employment terminated.

**POS (CREDIT/DEBIT) CARD TRANSACTIONS** – The Quincy Park District processes credit card transactions through a third party processor and does not at any time during the transaction store cardholder information. All third party/terminals automatically batch out at 11:00 p.m. each night.

1. Access to cardholder data will be limited to employees requiring such information to complete assigned tasks.
2. Take card from card holder, if the back of the ID says “See Photo ID” ask for photo identification, then swipe the card & keep in your possession until the transactions is completed.
3. Compare the signature on the back of the card to the signature on the sales slip. If the signature line says something like “See Photo ID”, ask for a photo ID and compare signature on the photo ID to the sales slip.
4. If the card is not present when processing the transaction, the first 3 digits of the card holder’s address, the card holder’s zip code and, the CVC code (Security Code) on the back of the card must be obtained to complete the transaction.
5. If the card’s magnetic strip in not readable, treat the transaction as if the card is NOT present.
6. If a transaction is “Denied” do NOT reprocess the transaction. Ask the customer for another card or some other form of payment.
7. As a measure of security and dual control, all voids, reversals or refunds are to be processed by the employee’s immediate supervisor. The terminals will be programmed to require a supervisor’s password to be processed. There will be no exception to this rule! If a director so desires, a sealed envelope containing the override password can be kept at the location for customer service reasons. It is the supervisor’s responsibility to reset the password, notify the business office and create a newly sealed envelope.



8. Supervisors shall explain all, voids, reversals, or refunds on the **next** business day's Daily Cash Report. Their initials or signature must accompany all explanations.
9. Employees shall take all reasonable precautions to assure that Park District internal information, or information that has been entrusted to the Park District by third parties such as customers, will not be disclosed to unauthorized persons. Any temporary notation of cardholder information **MUST** be shredded via a cross-shred type shredder.
10. Credit card numbers must **NOT** be transmitted in an unsecure manner, such as by e-mail, unsecured fax, or through mail. E-mails received containing credit card numbers should not be accepted. The credit card number should be deleted and then a response may be sent to inform the individual that for their security, the District does not accept credit card information through e-mail. The e-mail should then be deleted and emptied from the *Trash Folder*.
11. At the end of employment or contract with the Park District, the employee is to return all information to which he/she has had access as a result of the position. The employee is not authorized to use sensitive information for his/her own purposes, nor is he/she at liberty to provide this information to third parties without the express written consent of the Executive Director.
12. Awareness training is provided for employees involved in card processing, provided a copy of the Payment Handling Procedures (Section 2.08), are expected to read and understand these policies, and understand how it impacts his/her job. As a condition of continued employment, the employee shall abide by the policies and other requirements found in these procedures. Non-compliance will be cause for disciplinary action up to and including dismissal, and perhaps criminal and/or civil penalties.
13. The Executive Director and the Director of Business Services shall be promptly notified on any information security breach.

**CLOSING PROCEDURES** – It is your responsibility to completely understand the paperwork and operations of your cash register. If, at any time, there is something about the procedures or cash register machine that you do not understand, contact your supervisor.

1. There must be a daily cash report for everyday of the year, when operational. If there are no sales, turn in a daily cash report and state the reason for the inactivity... rain, etc.
2. Cash reports must be turned in on a daily basis to the business office. The only exception would be weekends or holidays. In those cases, Daily Cash reports would be turned in on the first day that the business office reopens. The Director of Business Services must approve all changes to the Daily Cash Report.
3. All paper work is to be neat, legible, and accurate. These qualities must never be substituted at the expense of speed.
4. All bank deposit slips must be labeled with the name of the facility, amount, and date. An adding machine tape shall accompany all deposit slips that have in excess of 5 check items that total up the items being deposited and must total the amount of the deposit.
5. All money and reports must be completed, balanced, and signed before nightly deposit is made. A balanced Daily Cash Report is a report that the total sales for the day total the amount of the bank deposit, the POS batch report, and the total of the Gift Certificates collected for that period. The Gift Certificates shall accompany the Daily Cash Report to the Business Office.

6. The Business Office will not accept any Daily Cash Reports that do not balance! Unbalanced Daily Cash Reports are to be put into the appropriate director's inbox and an email shall be sent to the director notifying them of such action.

7. All locations must complete the inventory control procedures section on the daily cash report on a regular basis. Any product coming in or out of the location must have a transfer form signed by the supervisor and dated. The Gas dock must, on a daily basis, record beginning and ending inventory of gas meter readings. Inventory must balance out to the Daily Cash Report sales on each day.

Notify a supervisor immediately of any potential long/shortage problems you may have. Any overages or shortages must be initialed on the daily cash reports by an immediate supervisor. If discrepancies in inventory continue, you may be required to make up any and all shortages and/or may have your employment terminated.

8. Lock the register; leaving the cash register open. Put the Daily Cash Reports and deposits into the safe and lock it. **TRAINING PROCEDURES** – Annual staff training is to be conducted. Training shall be documented by a sign-in sheet of all attendees for each training session.

**2.09 -PETTY CASH-** A petty cash system has been established for nominal purchases not exceeding \$50.00.

The following is prohibited from payment out of petty cash:

1. Items that cost in excess of \$50.00 without Director of Business Services approval. The maximum limit is \$75.00. Items between \$50.00 and \$75.00 must be recorded separately in the accounting system.
2. Payment for personal services
3. Cash advances to employees, unless authorized by the Director of Business Services
4. Cashing of personal or payroll checks

All petty cash receipts are to be coded and initialed and then turned in to the Business Office for reimbursement (see appendix). The employee issuing the petty cash will mark the receipt "PAID", or otherwise indicate a cash payment was made. The name of the vendor should appear on the receipt or on the petty cash voucher. Petty Cash funds are replenished from time to time as the need arises in the following manner:

Amounts expended are recapped in account number order on the petty cash envelope or journal. The journal with the receipts attached is submitted for processing as needed, but in any case at least once per month. A check is made out to "petty cash" to reimburse the fund and approved by the Board of Commissioners prior to cashing.

**2.10 -DESIGNATION OF DEPOSITORIES-** It shall be the duty of the Board of Commissioners to designate the bank or banks or other depositories in which the funds or monies received by the treasurer of the District by virtue of his office may be deposited and said Commissioners shall observe the precautions prescribed by law in designated such bank or banks.

**2.11 -INSURANCE-** It shall be the duty of the Board of Park Commissioners to take out such insurance, as it may deem necessary and sufficient for protection of the Park District or properties thereof.

**2.12 -CONTRACTS/PURCHASES-** Contracts for supplies, materials or work will be let to the lowest responsible bidder by sealed bid when required by Illinois Statute in the current Park District Code (70ILCS 8-1(c))

For procurement of supplies, materials or work below the statutory bid limit, the approving authority for the

purchase order will determine the number of quotes/proposals needed. The approving authority's signature on the Purchase Order indicates approval of the quote(s)/proposal(s) for the project.

Then the procured material or supply's price is advertised, a check of advertised prices can serve as a quote.

**The Quincy Park District will not reveal quote/proposal amount(s) or any other details to other potential bidders/providers unless that information is public knowledge.**

All contract Change Orders are to receive prior authorization by the Executive Director; If said contract was previously approved by the Board of Commissioners as a recommended award of formal bid, and the Change Order will result in exceeding contract project/purchase funds authorized, the Board of Commissioners must approve said Change Order prior to approval by the Executive Director; Emergency capital project Change Orders may be submitted to the Executive Director for immediate action and subsequent Board of Commissioners approval, as appropriate; An Emergency Change Order shall be defined as an immediate Change Order required to protect public health, safety or immediate construction integrity of the project.

**2.13 -BID BONDS**- The District may require as a bid surety a certified check or bid bond, equal to, at a minimum 5% of the proposal/bid amount as a proposal guarantee in conformity with Illinois State Statute. Such requirement shall be made on construction projects and other bidding procedures where it is determined to be in the best interest of the District/and or required by State Statue.

**2.14 -PERFORMANCE AND LABOR PAYMENT BONDS**- The successful contractor shall furnish a Performance Bond in an amount equal to 100% of the contract awarded and payment of all obligations there under as required by the Public Construction Bond Act (30ILCS 550/1). Bond form shall be AIA-311 or an equivalent acceptable to the Park District. Failure to supply required bonds within ten days after the bid acceptance or within such extended period as the Park District may grant shall constitute a default and the Park District may award the contract to the next responsible bidder or elect to re-advertise for bids. A defaulting bidder may forfeit their bid bond.

**2.15 -RECORDS RETENTION**- The Local Records Unit of the Illinois Secretary of State Department assists the District in making decisions relative to retention of certain records.

1. A representative of the Local Records Unit inventories records maintained by the Quincy Park District segregating those requiring permanent retention from those that would be marked for destruction at a certain time.
2. An inventory record is filed with the State by type, order of maintenance, and storage space required. The Local Records Unit may require copies of specific types of records.
3. Guidelines provided by the Local Records Unit are used in determining the retention of specific types of records. Records, which may be destroyed after an elapsed period, are marked with a destruction date.
4. An application is filed with the Local Records Unit, which seeks permission to destroy certain records. Once such permission is granted, the burden of responsibility is passed to the State relative to the destruction of the records.

**RECORD RETENTION GUIDELINES** – Refer to the Local Record Retention Schedule

**2.16 -COOPERATION BETWEEN AGENCIES-** The Board of Park Commissioners recognizes the need and desirability of cooperating with community agencies. In order to best serve the residents of the District in the most economical manner, all cooperative efforts should be instituted when it is believed that such cooperative efforts will better serve District residents on making the best utilization of District revenues.

Board members and staff of the District shall strive to cooperate to the fullest extent with other agencies in the community, including governmental, public, private and voluntary organizations. This cooperation, however, shall not be initiated or endured to the detriment or curtailment of the functions or operations of the District or to the detriment or curtailment of prior commitments with individuals or groups.

**2.17 -CONFLICT OF INTERESTS-** The Board of Commissioners recognizes that the District's success and reputation is dependent upon and entrusted to the honesty, integrity, and ethical standards of its Board members and employees.

Each action taken by a Board Member and/or employee in the course of their duties will be motivated by the District's best interests and will be free of outside influence and self-interests.

In the event of an act of conflict of interest by a Board member or the Executive Director, the Board shall have the responsibility to decide upon any action to be taken, and in the event of such an act by a staff member, that responsibility shall be the Executive Director's. In accordance with this policy, Board and staff members will comply with the following:

Board and staff members must disclose all memberships or financial interest in companies or organizations doing business with the District.

Board members must abstain from voting on any action in which they have a financial interest.

Board members will file a Statement of Economic Interests annually with the county as required by law and governed by State Statue (50 ILCS PARS 105/3 & 105/4).

Both Board and staff members will not accept any remuneration in money or service from any vendor or organization doing business with the District. The Quincy Park District will follow Illinois Compiled Statue; Refer to Conflict of Interest Quote Statue.

**2.18 –OPERATIONAL BUDGET COST CENTER LEGAL LEVEL OF CONTROL POLICY-**

**Terms used: Fund, Department, Class, Object**

**Quincy Park District chart of account code example:**

XX – XX – XXX - XXX (Fund-Department-Class-Object)

Specific Example 10-04-000-6018

Fund: Corporate, Department: Parks, Class: General, Object: Uniform Supplies

**Definition:** A cost center is defined as follows for budgeting legal level of control purposes:

Fund level:

- Funds with no departments
- Recreation (20)

- Museum (30)
- Golf (60)
- Marina (61)
- Boehl Estate Trust (71)

Department Level:

- Corporate Funds (10)
- Capital Project Funds (50)

Class Level:

- Debt Retirement Funds (40.00.xxx)
- Capital Bond Funds (50.61.xxx)

### **Responsibility:**

It is the responsibility of each department head to closely monitor budget expenditures for all cost centers, which are directly under his/her administrative control. General executive and administrative oversight of all funds is responsibility of the Executive Director and the Director of Business Services. Proper department head budget monitoring requires, at a minimum, consistent monthly fiscal review of all cost center account codes, controlling expenses and anticipating over expenditures. The appropriate department head shall initiate all reserve use and transfer requests between cost centers.

### **Overdrafts within Cost Centers:**

Budget line overdrafts within a cost center do not require transfers or other formal action as long as the overall cost center budget is not exceeded. Directors will closely monitor the overdraft to make certain that the cost center budget is not exceeded and they should make adjustments to the budget as needed during the next budget cycle.

### **Fund Reverses to Cover Expenditure Overdrafts:**

When unanticipated expenses will cause a Cost Center to exceed its budget and the fund that supports that cost center has sufficient fund reserves, in accordance with the district's fund reserve policy, to cover the amount needed, the Executive Director may authorize up to twenty-five thousand dollars (\$25,000) in aggregate of reserve funds be used to cover the over budget amount. Use of fund reserves over twenty-five thousand dollars requires a staff recommendation and board approval. Authorizations by the Executive Director under this section must be reported to the board for their review.

### **Transfers between Cost Centers for Expenditure Overdrafts:**

If cost center approved expenditure levels have exceeded, or are anticipated to exceed the budget and there are not sufficient fund reserves to cover the overage, a staff recommendation to transfer funds must be completed and approved by the Board. After Board approval, the cash amount will be posted in the general ledger if required.

1. Requested budget transfers will be authorized only if sufficient fiscal year funds are retained in the account code from which the transfer originates;
2. Transfers may not be made between Enterprise Fund Cost Centers;

3. Budget transfers out of a Capital Fund department (not including Bond Funds), may not be considered until all fiscal year approved capital projects/equipment purchases have been encumbered;
4. All budget transfer requests must receive the approval of the Executive Director and certification of the Director of Business Services prior to final consideration by the board for the approval.
5. Transfers or use of fund reserves that will exceed the amount appropriated in the District's Budget and Appropriation Ordinance will not be approved except as authorized under the current statutes. (70 ILCS 1204 4-4)

**2.19 -INVESTMENT POLICY-** ORDINANCE NO.08-11, and as amended by Ordinance 13-08, Ordinance 20-03

**WHEREAS**, investment policies and procedures for public agencies to include, but not limited to, objectives, collateralization, authorization, financial institution selection criteria and process, investment procedures, reporting requirements and indemnification are in the best interest of the taxpayers, public and of the Quincy Park District; and,

**WHEREAS**, the attached Investment Policy complies with the law of the State of Illinois and, *in* addition, provides certain safeguards for the tax monies and other monies and revenues of the Quincy Park District.

**NOW, THEREFORE, BE IT ORDAINED** by the Quincy Park District that the attached Investment Policy is approved and adopted as the Investment Policy of the Quincy Park District;

**BE IT FURTHER ORDAINED** that all ordinances and resolutions and parts thereof in conflict herewith are to the extent of such conflict, hereby repealed.

**BE IT FURTHER ORDAINED** that this ordinance shall be *in* force and affect from and after its passage and approval.

**SECTION I – GENERAL INTRODUCTION**

The investment of public monies is a major responsibility of every public governmental entity. These responsibilities have become more complex due to the deregulation of the banking industry and the continuous emergence of diversified investment vehicles and opportunities. The Quincy Park administers an annual budget and appropriation ordinance representing several million dollars. Funds include appropriations for the General Fund, Special Revenue Funds, Debt Service Funds, Enterprise Funds, Internal Service Funds, and Trust and Agency Funds.

Material/ relevant, and decision-useful sustainability factors have been or are regularly considered by the agency, within the bounds of financial and fiduciary prudence, in evaluating investment decisions. Such factors include, but are not limited to: (i) corporate governance and leadership factors; (ii) environmental factors; (iii) social capital factors; (iv) human capital factors; and (v) business model and innovation factors, as provided under the Illinois Sustainable Investing Act (30 ILCS 235/2.5).

A sound investment policy requires a conscious, formal effort by officials to develop, implement and closely monitor the investment of public funds and to develop an investment policy which is consistent and applicable with governmental entities in the State of Illinois.

**1. INVESTMENT PHILOSOPHY / STRATEGY -**

Monies collected, appropriated, invested and expended by the Quincy Park District are public funds and therefore must be managed with prudent fiscal policies within the full meaning of public trust. It is incumbent on the Park District to consistently adhere to the following meaningful, yet simplistic investment philosophy and strategies:

1. Know what investments are being purchased. Investments should not include complex or exotic financial products, which can be imprudently used and managed.
2. Develop adequate controls and oversight.
3. Responsibility for Park District investment activity should never rest solely with one person. An investment reporting and review process should be established.
4. Make certain that all investments are collateralized. The Park District shall consistently maintain a conservative investment policy, which will result 100% protection of principal funds invested.
5. Diversify investments when advantageous. Due to market fluctuations, investment only in a single type of security would promote a "tunnel vision" mentality, which would not allow for seeking the highest collateralized investment return.
6. Match investment maturities and cash-flow requirements. Portfolio investments should be structured around anticipated cash-flow requirements.
7. The Park District may consolidate cash balances from all funds to maximize investment earnings.

## 2. INVESTMENT POLICY OBJECTIVES –

1. Safety of principal. Each investment transaction shall seek to ensure, without exception, that capital losses are fully avoided, whether they are from securities defaults or erosion of market value;
2. Liquidity. The investment portfolio is to remain sufficiently flexible in cash flow to enable the Quincy Park District to meet all operating requirements, which may be reasonably anticipated in any fund.
3. Maximum rate of return. The investment portfolio should be designed with the purpose of regularly matching the average return of 90-day United States Treasury Bills. The investment program should seek to augment returns above this threshold, consistent with risk limitations identified herein and prudent conservative investment principles matching the average return of 90-day United States Treasury Bills.
4. Public Trust. In managing an investment portfolio, officials should avoid any transaction that might impair public confidence in the Park District. Investments should be made with precision and care, considering the safety of the capital as well as the probable income to be derived.
5. Local Considerations. When practical, and in the best financial interests of the Park District, the investment portfolio should reflect investments through local financial institutions. It is the intent of the Board of Commissioners to invest in local financial institutions when the local bid is within the current prescribed differential of 50 basis points. **A basis point** is a value equaling one one-hundredth of a percent (1/100 of 1%). Each percentage point of yield equals 100 basis points.

## SECTION II - COLLATERALIZATION

Collateralization is required whenever deposits in financial institutions exceed the insured limits of the BIF or the SAIF of the FDIC, and to meet the objective of preserving capital. In addition, the Governmental Accounting Standards

Board (GASB) requires that governmental units' financial statements include note disclosures on uninsured or uncollateralized deposits.

Instruments of Collateralization are provided by a variety of securities. The following types of securities are accepted by the State Treasurer for collateralizing State of Illinois monies and are acceptable to the Quincy Park District:

1. United States Government Securities;
2. Obligations of Federal Agencies;
3. Obligations of Federal Instrumentalities;
4. General obligation bonds of Illinois Municipalities rated "A" or better.
5. Mortgage-backed securities are not acceptable as collateral. The amount of collateral provided shall be not less than 100 percent of the fair market value of the net amount of public funds secured; however, as a hedge against market fluctuation, a greater amount of collateral for public funds may be considered.
6. The ratio of fair market value of collateral to the amount of funds secured shall be reviewed at least quarterly and additional collateral requested when the ratio declines below the required level.
7. Pledged collateral shall be held by the Quincy Park District or in safekeeping and verified by a collateralization agreement.
8. If collateral is held in safekeeping, it may be held by a third party or by an escrow agency of the pledging institution. If held by a third party, the designee shall receive prior approval of the Park District;
9. If investment collateralization is necessary, a fully executed Park District Collateralization Agreement will be required;
10. Collateral agreements shall preclude the release of pledged assets without an authorized signature of the Executive Director of the Park District and only if the release of collateral is in exchange for collateral of like value.
11. The length of maturity of securities pledged should somewhat mirror the maturities of the investments/deposits that are being collateralized. If the average investment/deposit is less than 180 days, the securities pledged should have a maturity of 1 year or less.

### **SECTION III - AUTHORIZED INVESTMENT INSTRUMENTS**

1. Savings Accounts - Savings accounts are usually insured by the Savings Account Insurance Fund (SAIF) of the Federal Deposit Insurance Corporation (FDIC) insurance.

Amounts in excess of the FDIC maximum insurance limits must be collateralized or transferred to other accounts or depositories.

2. Now, Super Now, Savings and Money Market - These accounts provide alternatives to checking accounts, providing the same basic services while yielding interest and have withdrawal restrictions imposed by federal regulation with a minimum balance required. These savings type accounts are insured by the FDIC.

3. Certificate(s) of Deposit - Investment instruments available at banks or savings and loan associations for a determined maturity at fixed or variable interest rates. Amounts in excess of the FDIC maximum insurance limits must be collateralized in advance of the deposit of funds.

4. Illinois Public Treasurers Investment Pool - Provides a means of short-term investment of funds with no minimum deposit or withdrawal levels and requiring a prior day notice for transactions. All investments are fully collateralized time deposits, full-faith and credit securities of the federal government with securities backing investments held by a



third party custodian bank.

5. Illinois Park District Liquid Asset Fund Plus - Fund is governed by a Board of Trustees made up from its participants and is sponsored by the Illinois Association of Park Districts and Illinois Park and Recreation Association. Fund investments are approved United States Government securities, federally insured certificates of deposit and certificates of deposit in excess of FDIC insurance are secured with approved United States Government securities.

**Fund provides government entity investor with the ability to make fixed rate/fixed term investment to meet specific investment needs and maturities.**

6. Money Market Mutual Funds - Funds must be registered under the Investment Company Act of 1940, and is limited to bonds, notes, and certificates of indebtedness, treasury bills, or other securities whose principal and interest are guaranteed by the United States Government.

Funds enable the investing governmental entity the opportunity to invest in short-term securities at a money market rate.

7. U.S. Treasury Bills - Issued by the United States Treasury with maturities no longer than one year and available in book-entry form only which sell at a discount. Interest earned is the difference between the purchase price and the par value.

U.S. Treasury sells bills at auction in minimum denominations of \$10,000 and then multiples of \$5,000 thereafter, and can be selected to match cash flow needs.

8. U.S. Treasury Notes and Bonds - Long-term investments, with notes having original maturities of two to ten years and bonds having original maturities of ten years or longer and issued in book-entry or registered form by the U.S. Treasury. Generally, U.S. Treasury has standardized procedures and timing for sale of notes and bonds, with interest paid semi-annually.

9. U.S. Treasury STRIPS - Discounted purchases from the U.S. Treasury in \$1,000 minimum investments, which receive the full faith and credit of the United States Government. Face value at maturity with a maturity range of three months to twenty-eight years.

10. Quincy Park District issued interest bearing Bonds whether the interest earned thereon is taxable or tax-exempt under federal law.

#### **SECTION IV - FINANCIAL INSTITUTION SELECTION CRITERIA**

1. Security - Banks must be insured by the FDIC and savings and loan associations insured by the SAIF. Must be able to secure collateral issuance over the insured limits and within policy standards of the Board of Commissioners. Non-bank institutions, such as securities dealers and general investment firms are required to complete a formal investment portfolio which will be initially reviewed by the Finance Committee for formal recommendation to the Board of Commissioners.

Only primary dealers, listed by the Federal Reserve Bank, the Bond Buyers Directory of Municipal Bond Dealers, or a major financial institution may be considered.

2. Size of Investment(s) - Size of Park District investment(s) shall only be limited to available investment funds, which are, at a minimum, fully collateralized.
3. Location of Investment(s) - Basis point preference, as stipulated in Section I,3.5 above, may be given to local depositories, brokers and/or dealers even though this practice may restrict the competitive investment of public funds. It is recognized that United States Government guaranteed Securities enjoy excellent liquidity of

an active secondary market and may, therefore, may be brokered through local, qualified financial firms.

4. Investment Services and Fees - Any financial institution selected, by the Board of Commissioners, shall provide normal banking services, including, but not limited to: checking accounts, wire transfers, purchase and sale of investment securities and safekeeping services.

Fees for investment services shall be authorized by the Board of Commissioners on an annual basis and shall be substantiated by a monthly account analysis and shall be reimbursed by means of compensating balances.

#### **SECTION V - NON-FINANCIAL INSTITUTION SELECTION PROCESS**

Formal investment portfolio package bid specifications shall be prepared by the District.

Bid specifications may be prepared seeking the professional investment services of a locally qualified non-financial institution investment-firm/broker in lieu of seeking same from a financial institution. This decision shall be rendered by the Board of Commissioners. Formal bids of non-financial institutions received by the district shall be evaluated by the Finance Committee.

Recommendation(s) of the Finance Committee for use of a non-financial institution shall be forwarded to the Board of Commissioners for approval. Recommendation shall be in the form of a Staff Recommendation prepared by the Director of Business Services.

Staff Recommendation shall include verification that, if appropriate, the third party holding collateral for the investment(s) is secure and pledged only to the subject investment(s).

**SECTION VI - INVESTMENT PROCEDURES /RESPONSIBILITY**

1. The following responsibilities may not be delegated:

<b><u>Description of Task</u></b>	<b><u>Responsibility</u></b>
1. Receives Revenues.	Board of Commissioners
a) Endorse checks and other forms of payments to be deposited into the district’s accounts. b) Deposits revenues in designated depository within two working days after receipt.	Director of Business Services
2. Reviews cash flow projections to recommend requirements	Director of Business Services
3. Approves cash flow requirements for investment purposes.	Executive Director
4. Determines investment amount and maturity date as well as funds from which to invest.	Executive Director (recommendation by Director of Business Services)
5. Contacts authorized financial institution or investment firm representative and provide them with the investment amount, suggested maturity date and collateral required. (A minimum of two days prior to investment, or as required)	Director of Business Services
6. Arranges for the transmission of funds from the depository to institution or firm awarded the investment(s).	Director of Business Services
7. Within five working days of investment, receives written evidence of deposit from financial institution, ET. al., holding the investment and written evidence of collateral from third party.	Director of Business Services
8. Monitors investment maturity dates, amount of investment(s) and verifies calculated interest earnings.	Director of Business Services
9. Opens Deposit accounts at financial institutions and executes all necessary documents.	Executive Director and Director of Business Services

2. Other Investment Procedures:

- a. When the District invests its funds, in accordance with this policy, in Quincy Park District interest bearing bonds, herein referred to as “Self-Funded Bonds”, it shall be the responsibility of the Director of Business Services to document how the bond rate was determined. Documentation shall include, at a minimum, similar structured Illinois bond sales data. For reference, these Self-Funded Bond transactions are intended to, depending on market conditions, allow the District to issue debt at a slightly lower rate than the market while at the same time obtain a higher rate of return on its investments.

**SECTION VII - INVESTMENT PORTFOLIO REPORTING REQUIREMENTS**

- 1. A current Park District investment information and investment results report, as a performance measure, shall be submitted to the Board of Commissioners on a monthly basis.
- 2. The Monthly Investments Report shall include data relating to the type of investments, investments by fund,

financial institution, interest rate, maturity dates, amount invested, total amount of security, cash available, total interest earnings year-to-date, average rate of return on all investments and a concise narrative preface to serve as an explanation of market conditions and the basis of investment decisions .

3. An Annual Investments Report shall be submitted to the Board of Commissioners, no later than thirty calendar days from the close of the prior fiscal year, and shall focus on the overall performance of investments during the prior year as well as a projection of what may be anticipated in the ensuing fiscal year on a comparative basis.
4. The Quincy Park District annual, independent Audit Report - shall include a review of investment policies and practices and compare the results against goals established at the beginning of the year of audit.

#### **SECTION VIII - INDEMNIFICATION**

Investments shall be made with judgment and care, under circumstances when prevailing, which persons of prudence, discretion and intelligence exercise in the management of their own affairs, not for speculation, but for investment, considering the safety of their capital as well as the possible income to be derived.

Based on the above standard for professional responsibility, investment officers of the Quincy Park District acting in accordance with this investment standard shall be relieved of personal responsibility for market price changes, provided that deviations from expectation are reported in a timely fashion, and appropriate action is taken to control adverse developments.

# CHAPTER 3

## General Administration

**3.01 DONATIONS/GRANTS/GIFTS TO DISTRICT-**Monetary and non-monetary donations, grants and gifts, to the district, representing a value of \$25,000 or more, must receive Board approval prior to acceptance, if not a current District approved project or part of a District approved park master plan.

### **3.02 –PUBLIC PARK AND FACILITY NAMING POLICY-**

#### I. Purpose

To establish a formal policy and process for naming public park lands and facilities in the Quincy Park District. A sound policy can add meaning and significance that embody the value and heritage of this community.

#### II. Authorization

The Quincy Park District staff shall be responsible for recommending to the Board of Commissioners the naming of all-public parks and facilities to the Quincy Park District Board of Commissioners.

#### III. Objectives

- A. Provide name identification for individual parks.
- B. Provide name identification wherever appropriate of public buildings, structures, facilities, and specified areas.
- C. Provide for citizen input into the process of naming parks and facilities as enumerated above.
- D. Insure control for the naming of parks and facilities by the Board of Commissioners through the recommendations of the Quincy Park District Staff.

#### IV. Qualifying

Names should provide some form of individual identity related to:

- A. The geographic location of the facility
- B. An outstanding feature of the facility
- C. The adjoining subdivision
- D. Commonly recognized historical event, group or individual
- E. An individual or group who contributed significantly to the acquisition or development of the individual facility.
- F. An individual who provided an exceptional service in the interest of the park system as a whole.

#### V. Naming Process

- A. At the time parkland or facility is acquired but before development occurs the Executive Director will assign a nondescript temporary working name for the area or facility.
- B. Once the development is initiated the Executive Director will receive naming applications for review by the Quincy Park District Board of Commissioners.

- C. After a name is decided upon by the Board of Commissioners, public notice of the recommended Qualifying Name will be posted on the District's web site. Citizen comments and recommendations must be in writing to the Executive Director and be postmarked within the fifty (50) day public-notice period.
- D. For an individual (excluding historically significant individuals) to be considered, that person must have contributed significantly to the acquisition or development of the park or facility or to the park system overall. The recommended name must be accompanied by a biographical sketch which shall provide evidence of contributions to the park, facility, or park system overall.
- E. After the fifty (50) day public notice period, the Executive Director, with the approval of the Board of Commissioners, will submit the recommended name to the Board of Commissioners for final approval.

#### *VI. Renaming*

- A. The renaming of parks and facilities is strongly discouraged. It is recommended that efforts to change a name be subject to the most critical examination so as not to diminish the original justification for the name or discount the value of the prior contributors.
- B. Only those parks and facilities named for geographic location, outstanding feature or subdivision should be considered for renaming. Parks named by deed restriction cannot be considered for renaming.
- C. Parks and facilities named after individuals should never be changed unless it is found that the individual's personal character is or was such that the continued use of their name for a park or facility would not be in the best interest of the community. In order for a park or facility to be considered for renaming the following must occur:
  - a. The recommended name must qualify according to Section V of this policy, and;
  - b. Be accompanied by a petition from the particular park or facility users.

#### *VIII. Plaques, markers, memorials*

- A. All plaques, markers, and memorials are subject to the same naming criteria in Section V of this policy except for memorial benches and pavers which are governed by IX below.
- B. Because they are prone to vandalism and need maintenance, plaques, markers, and memorials should be used sparingly.
- C. The Quincy Park District, subject to approval by the Board of Commissioners, establishes the style, size, and placement of all plaques, markers, and memorials except for the memorial benches and brick pavers covered under IX below.

#### *IX. Memorial Benches and Brick Pavers*

- A. Plaques or pavers no larger than 18 inches x 18 inches may be placed on or near memorial benches or on a board approved memorial plaza. The plaque or pavers must be donated in memory of a person and may contain the name of a person, or "In Memory Of; (Name of person) or "In Loving Memory of; (Name of a person) and a date.
- B. Plaques may be mounted on the bench or the foundation as appropriate. Pavers may be installed in a memorial plaza area approved by the Quincy Park District Board.
- C. Memorial to other than a person i.e. a company or organization must be approved according to VIII above.
- D. The Quincy Park District reserves the right to reject any plaque or paver, at its sole discretion, for any reason.

Advertisements for any plaque or paver program will include this language.

## VII. Other Naming Alternatives

Parks or Facilities named under A, B, or C below is subject to the fifty day public comment period before final adoption.

- A. Park or Facility named by deed restriction: A park or facility may be donated to the Quincy Park District can be named by deed restriction by the donor. The naming and acceptance of land is subject to approval by the Board of Commissioners.
- B. Park or Facility named to recognize a philanthropic donation:
  - a. Philanthropic donation naming must be for the actual name of a person or family or for a service club or similar charitable organization. Naming for a commercial corporation or product is discussed in Chapter 3.03. Parks and facilities already named for a person, family or qualified organization, will not normally be renamed unless named for an organization that no longer exists.
  - b. Donation Amount: Normally, the donation amount should equal fifty percent or more of the value of the land, facility development or renovation.
  - c. No Contract or Agreement: Parks and facilities named under this chapter are named to recognize the donor as provided for in District Policy. No contract, guarantee or rights are provided to the donor. Any naming decision that includes a contract, guarantee or conveys any rights to the donor or continuing obligation to the Quincy Park District will be handled under COMMERCIAL NAMING RIGHTS OF PARKS AND FACILITIES, below.
- C. Commercial Naming rights of Parks or Facilities:
  - a. Park Naming Rights: Normally, an entire park will not be named or renamed under a commercial naming rights contract.
  - b. Facility Naming Rights: Facilities within a park may be considered for commercial naming rights contract under the conditions below. This action is a commercial contract where the district sells the right call a facility after a company or product for a specific period of time in return for its market value as an advertising venue for the company.
  - c. Commercial use of a public facility may affect the status of any tax exempt bonds used to finance the facility. The potential impact on any tax exempt bonds will be analyzed against current IRS rules before a naming rights contract is considered
  - d. Procedures:
    - 1. Determine the fair market value of the naming rights to the facility.
    - 2. Identify the term of the naming rights. Normally, contracts will be for five years or less, with a right to renew, if appropriate.
    - 3. Identify the signage location and style desired.
    - 4. Identify all costs associated with the naming including any signage, web site updates, etc.
    - 5. The contract terms will include an initial payment that covers all direct and indirect costs associated with the naming and an annual fee that equals the calculated value of the naming. This includes the value of the name being used on the web site, the Districts printed material and the location signage.
    - 6. Naming rights may be rejected if the product is not compatible with the Park and Recreation functions of the Park District. All contracts will contain a clause allowing the District to terminate the agreement if the company or product falls into disrepute or ceases operations after the fact.

**3.03 -CRITERIA FOR HONORING FULL-TIME EMPLOYEES, VOLUNTEERS, ORGANIZATIONS, ETC.-** The following guidelines have been established to recognize the contributions of park commissioners, volunteers, staff and others as they leave the Park District service.

*A. Special recognition of Board Members and full-time employees.*

Resigning and retiring Board Members and Employees Resigning and retiring Board Members and Employees will be appropriately honored if, in the opinion of the Park Board, the employee has met one of the following requirements:

1. Good work record.
2. Served the Park District for a reasonable length of time.
3. Outstanding contribution to the Park District. *Service Awards*

Board members and full-time employees who have reached certain anniversary dates. Such awards shall be given at five years, ten years, fifteen years, twenty years, twenty-five years and thirty years. Part-time employees who have worked 15 years may receive a plaque.

*C. Recognition of Volunteers, Service Organizations, Field Work Students*

Appropriate recognition will be given to volunteers, service organizations, field students and others when the Park Board feels they have met one of the following requirements:

1. Served a full-term on a park district advisory committee
2. Donated money, services, supplies or equipment to the Quincy Park District.
3. Volunteered time on a particular event or events.
4. Have made contributions to the Park District through fieldwork experience. Persons may be honored by the Park District more than once but not for the same act or service as once honored.

**3.04 -SAFETY POLICY-** Safety Policy Statement-It is the intention of the Quincy Park District to develop, implement and administer a comprehensive loss prevention program. The Quincy Park District maintains that the public and its employees are their most important assets. Therefore, public and employee safety is our greatest responsibility. Department heads and supervisory personnel at all levels of the Park District work force are directed to make safety a matter of continuing concern, equal in importance with all other operational considerations. This program is established to emphasize that effective loss prevention is an integral part of management procedures designed to fully utilize the Park District's capital and personnel.

1. All employees are expected, as a condition of employment, to adopt the concept that the safe way to perform a task is the most efficient and the only acceptable way to perform it. Safety adherence and performance will be considered an important measure of supervisory and employee evaluations at the Park District. Non-compliance with safety policy is considered very serious and could lead to suspension without pay or dismissal.
2. A Safety Committee has been established to initiate, implement and monitor a continuous and comprehensive safety program. A representative from each Department sits on the Committee.
3. A safety manual review is required as a condition of employment, with the employee signing off as required.

**3.05 -AMERICANS WITH DISABILITIES ACT-** The Americans with Disabilities Act of 1989 (ADA) is designed to end discrimination against persons with disabilities in employment, public services, public accommodations and telephone services. The Quincy Park District supports the intent of the law through implementation of non-discriminatory employment practices. The term "disability" includes:

- a) a physical or mental impairment that substantially limits one or more life activities.



- b) a record of such impairment
- c) being regarded as having such an impairment

The non-discriminative provisions of the ADA refer to all employment-related decisions, including recruitment, hiring, compensation, job assistance, benefits, training, and the Park District will attempt to provide reasonable accommodations including: job restructuring, modified work schedules, reassignment to a vacant position, acquisition or modification of equipment or devices and the provision of readers or interpreters. The intent of the law is that accommodations do not impose an "undue hardship" on the employer.

**3.06 -ENFORCEMENT OF PARK DISTRICT ORDINANCES-** Park District employees and those designated under The Park District Code are not to be police officers. If an employee observes a Park user breaking a Park ordinance, policy or procedure, the employee should proceed as follows:

1. Use good judgment.
2. When possible, approach the Park user in a polite, friendly manner.
3. Inform the Park user of the violation.
4. Carefully explain the reason behind the rule.
5. If the user persists, ignores or creates a scene, quietly and quickly call the police. 911 Emergency / 222-9360 Non- Emergency
6. Wait for the police to arrive. Inform the officer what you witnessed.
7. Sign complaint if requested.
8. No arrests or physical apprehension of persons violating the Park Ordinance shall be permitted except under circumstances where there is a serious and eminent threat of bodily harm or the actual infliction of bodily harm is taking place.

**3.07 -ENVIRONMENTAL STRATEGIC STATEMENT-** The public and the Park District are increasingly concerned about environmental issues facing our entire community. It is our intent to have the Park District be a role model and assume a partnership role in developing and implementing programs that demonstrate and teach the value and vitality of sound environmental policies, practices and procedures.

**3.08 -ENVIRONMENTAL PRINCIPLES-** The following are general principles for developing sound environmental policies, practices and procedures. The Park District will use these principles to guide our thinking as the District develops environmental action plans for the future:

1. Reduce wastes
2. Recycle materials and practice safe waste disposal.
3. Conserve energy sources.
4. Actively promote public education of environmental issues.
5. Minimize or eliminate pollutants.
6. Restrict the use of pesticides and herbicides
7. Expansion of environmental programs to children and families by implementing active outreach through the Park District.
8. Utilization of recycled products.
9. Enhancement of public education of developing product-recycling demonstrations.
10. Development of Comprehensive tree replacement programs.
11. Installation of recycling receptacles in Parks.
12. Serve as a resource to disseminate environmental information to the public.

13. To preserve established wetland areas.

Opportunities to be considered:

- Staff review should include proposed development. Expected maintenance issues, expected liability issues, and neighboring property review.
- The minimum size of a neighborhood park should be three acres.
- When at all possible street frontage for neighborhood parks should be the entire length of the park on two sides:
  - to provide better visibility;
  - to allow on-street parking;
  - to discourage users from cutting through private property to get to the park;
  - to develop facilities away from adjacent residential property; and
  - to provide more usable space.
- Service area of each neighborhood park should be within approximately one-half mile pedestrian walking distance.
- Storm water control facilities should occupy no more than one-half of any neighborhood parks.
- Utilize other existing public land whenever possible for the acquisition and development of new neighborhood parties.
- The Quincy Park District will work with the city of Quincy to establish a land donation ordinance which requires ten acres per land per thousand population to be dedicated for park and recreation purposes.
- All gifts donated to the Quincy Park District representing a value of \$25,000 or more, must receive Board approval prior to their acceptance.

**3.09 -EASEMENTS-** It is not uncommon for the Quincy Park District to receive requests for easements. The following policies shall govern granting of easement requests. Proposed easements shall not interfere with existing or proposed development plans of the requested park. Easement requests should not place undue use restrictions on the park site during construction or after the ground is repaired and available for public use. Those granted an easement shall be expected to fully restore at their expense all landscaped items such as trees, shrubs, sod, flowers, etc. to their original condition or better as determined by the Park District. The Park District would require that when an easement request is submitted, that the following be attached:

- a) survey of property in question
- b) engineer's certified legal description
- c) description of the easement
- d) easement drawn on the survey so that both the attorney and the park board know exactly where the easement is.

The District receives many requests for proposed easements. Many of these could be broken down into temporary easements and permanent easements:

a) Temporary easements may be defined as those submitted from a homeowner, private contractor, utility company or governmental body wishing access for construction of improvements to another's property. The decision on granting said request will be at the discretion of the administrative staff. A security deposit may be required in addition to a written statement from the person making the request stating that all damages to park property will be fully paid by said owner.

b) Permanent easements may be requested of the Park Board at a regular scheduled monthly meeting.

**3.10 -FENCING OF PARK SITES-** As development/improvements of park sites occurs, the Board of Commissioners shall make determinations on the placement of perimeter barrier fencing when necessary. If an adjoining property owner requests that a fence be installed, the Board may elect to install a fence under the following conditions:

- a) If it is felt that the fence will serve as a benefit primarily to park users, the Park Board will consider allowing a fence to be built to the District's specifications and the Park District will pay from 50 - 100% the cost.
- b) If the fence is felt to serve as a benefit only to the property owner, the Park District will consider such a fence as long as it conforms to the Park District's specifications and that owner pays 100% of the cost. The Park District feels that all park sites should be as open as possible. Requests for permanent fencing of ball diamond outfields will be considered on a case-by-case basis.
- c) Special requests for temporary fencing will be considered. Special request for temporary fencing at other locations will be considered upon a per request basis.

**3.11 -LOAN OF EQUIPMENT-** The practice of borrowing and loaning of publicly owned equipment is common amongst local municipalities. It is felt the major reasons for borrowing and loaning of equipment are whenever possible governmental agencies should consolidate equipment. This joint use allows for greater savings of the tax dollar to the general public.

Specialized pieces of equipment, which are costly items, and used somewhat infrequently, will not be loaned out. Equipment breakdowns or periodic emergency situations do arise when additional equipment is necessary and it is with these items in mind that the policy of the Quincy Park District shall be that when determined necessary by the administrative staff, the district may engage in both loaning and/or borrowing of equipment. Administrative staff is also empowered to establish a fair rental on specialized pieces of equipment. It is also understood that the Park District may loan equipment to other governmental agencies with the expectation of not charging the requested agency, which in turn will reciprocate at a later date. Loaning of equipment to private individuals or organizations is not permitted unless special approval is authorized by the Park Board.

**3.12 -COMPLAINTS-** Residents of the Quincy Park District and users of its facilities and recreation programs may from time to time find situations, which are not to their liking. When these situations are brought to the attention of the Park District staff, either by phone, written correspondence or face-to-face, the District staff will respond to their concern, as it is the responsibility of the Park District employees to work toward minimizing the number of valid complaints by improving the services of the Park District. Complaints should be received and acknowledged with a positive attitude. Subsequently, the complaint information shall be directed to the Executive Director. The appropriate Director will follow up on all inquiries, complaints, etc., with the resident, letting them know that their concern is being addressed. Final results will be communicated to the resident in a timely fashion.

**3.13 -BOARD PACKET-** In order for the Park District to function properly, the Board of Park Commissioners must be kept abreast of all that is happening within the Park District. The Board is kept informed on a day-to-day basis and as the need arises. Formal action is taken at the Board Meeting held usually once a month (second Wednesday of the month except January, which is the third Wednesday).

In addition, reports informing the Board of all pending matters and the financial conditions of the District are also presented. Recommendations are made by staff with the final decision being made by the Board of Park Commissioners. The Board is the governing body of the Park District and the community and staff relies on the Board's decisions to make it operate at its peak.

Board packets, which are prepared by office personnel, take precedent over all other duties. All material must be given to the Executive Director five days prior to packet delivery. Any material received subsequent to the five days deadline will be completed at the discretion of the Executive Director. The board packet, including reports and financial statements, are posted by the Director of Business Services or his designee, the Friday preceding the meeting.

**3.14 -PHONE CALLS-** The Park District is evaluated by the initial contact made by the public. It is important that the first person, normally the receptionist, is congenial and enthusiastic. It is a reflection on the type of service they will receive.

When answering any calls at the Park District, the person should identify the Park District and his/her name. Questions should be answered or the call disseminated to the proper person. The name of the caller will be asked in order for the employee to locate needed information, and prepare for the call.

**3.15 -OFFICE REGISTRATIONS FOR PROGRAMS-** All registration of programs take place at the administrative office/ business office or online. The registration form is filled out by the participant and given to the receptionist along with a check, Credit/Debit Card, or cash covering the cost of the program. The receptionist enters the registration into the computer and verifies that the proper amount of money is received for the program desired. The backs of all checks are to be endorsed by Quincy Park District stamp. The computer will generate a receipt, which includes all pertinent information needed for the participant. Each day, the receptionist ties out cash, Credit/Debit Card and checks received. All registration forms are disbursed to the Bookkeeping Department, where verification takes place. The Bookkeeping Department matches computer deposit forms with monies for authenticity. Deposit tickets are created from computer registration forms. Adjustments are made for balancing purposes at this time (staff, refunds, scholarships, Visa/MasterCard, etc.) Checks are stamped. Checks and cash are calculated and recorded on the deposit ticket. The Director of Business Services takes necessary deposits to the financial institution.

**3.16 -USE OF OFFICE MACHINES-** The use of office machines (copy machine, postage meter, laminator, and calculators) may be used with department head approval and when it does not interfere with normal business office operations. The business office will handle all regular or corrective maintenance. Personal business will not be conducted on Park District equipment without Department Head approval. When staff is assigned a particular computer, other Park District employees without prior approval may not utilize it. Any personal use of computers is prohibited unless department head gives authorization.

**3.17 -FREEDOM OF INFORMATION-** Any person requesting records of the Quincy Park District may make such a request in writing either in person or by mail, at the business office located at 1231 Bonansinga Dr., Quincy, Illinois. Such request should be made to the FOIA Officer of the Assistant FOIA Officer at the same address and if he/she is not present in person, you should see the Executive Director. Requests will only be accepted during regular business hours.

In case of any conflict between Quincy Park District policy and state law, the state law will take precedence over District policy.

**3.18 -PARKS AND FACILITIES WITHIN THE QUINCY PARK DISTRICT-**

**District Facilities**

Location/Park Name		Size (Acres)
<b>Mini Parks</b>		
1	Leon Bailey Park	0.5
	SUBTOTAL	0.5
<b>Decretive/Historical</b>		
2	Clat Adams Park	3
3	Edgewater Park	2
4	Villa Katherine	4
5	Washington Park	4
6	Lorenzo Bull Park	4
	SUBTOTAL	17.0
<b>Sports Complex</b>		
7	Boots Bush Park	14
8	Westview Golf Course	166
<u>9</u>	<u>Paul Dennis Soccer Complex</u>	<u>20</u>
	SUBTOTAL	<u>200180</u>
<b>Park Trail</b>		
<u>109</u>	Boehl Memorial Park	14
<u>1110</u>	Parker Heights Park	23
<u>1211</u>	Bill Klingner Trail – IL Veterans Home (5-12 St)	22
<u>1312</u>	Bill Klingner Trail – (18-24 St.)	17
	SUBTOTAL	76
<b>Natural Resource Area</b>		
<u>1411</u>	Bob Bangert Park	31
<u>1512</u>	Indian Mounds Park	37
<u>1613</u>	Sunset Park	14
	SUBTOTAL	87
<b>Neighborhood Parks</b>		
<u>1715</u>	All America Park	17
<u>1816</u>	Berrian Park	12
<u>1917</u>	Emerson Park	1
<u>2018</u>	Gardner Park	38
<u>2119</u>	Johnson Park	4.5
<u>2220</u>	Madison Park	8
<u>2321</u>	Riverview Park	25
<u>2422</u>	Westview Park	10

	SUBTOTAL	115.5
	<b>Community Parks</b>	
<del>2523</del>	Bob Mays Park	53
<del>2624</del>	Kesler Park	11
<del>2725</del>	Moorman Park	80
<del>2826</del>	Quinsippi Island Park	130
<del>2927</del>	Reservoir Park	11
<del>3028</del>	South Park	135
<del>3129</del>	Wavering Park	47
<del>3230</del>	Lincoln Park	12
	SUBTOTAL	479
	<b>Boulevards/Islands</b>	
<del>3331</del>	Aldo Boulevard	0.3
<del>3432</del>	Payson Ave	0.4
<del>3533</del>	Country Club	0.05
<del>3634</del>	East Ave	0.2
<del>3735</del>	Park Place	0.75
	SUBTOTAL	1.7
	<b>Special Use Areas</b>	
<del>3836</del>	Lock & Dam # 21	3
	SUBTOTAL	3
	<b>Other Maintained Sites</b>	
<del>3938</del>	Drakewood	9.9
<del>4039</del>	Deer Park	1.5
	SUBTOTAL	11.75
	GRAND TOTAL	<u>991.45971.45</u>

**3.19 –ADMINISTRATION SUCCESSION PROCEDURE–** The importance of providing an ongoing method of administration for the smooth operation of the Park District is noted in this procedure for management succession. In the event that the Executive Director is not available to perform his/her duties, this procedure provides for the orderly appointment of an authorized replacement to act on his/her behalf. In an absence of the executive Director lasting more than one working day, he/she shall appoint a replacement for carrying on the administrative responsibilities of the position to ensure continuity in the chain of command. The Executive Director will choose one of the following Department Heads to assume these duties: Director of Parks, Director of Business Services, or Director of Program Services. Assumption of those duties will occur after notification by the start of business on the day the Executive Director returns. The Acting Executive Director has all the responsibilities and should follow all the policies and procedures of the Park District.

Each Department Head will be responsible for the development and implementation of a succession system for their individual operations. In all cases when the Department Head is absent from work for more than once day, an Acting Department Head will be named to ensure that the day to day succession making responsibilities go undisturbed.

In the event the Executive Director is incapacitated; the Board may appoint an Acting Director to serve until such time as the Executive Director can resume his duties.

## **SUCCESSION PROCEDURE CHAIN OF COMMAND**

**3.20 -SUCCESSION PROCEDURE**- The succession procedure will be implemented when the Executive Director or Department Head is incapacitated, out of town, ill or is unable to perform his/her duties. The Executive Director or Department Heads will notify departments including affected supervisors and the business office via electronic mail or office memo. When the chain of command for the Executive Director is exhausted, the Board of Commissioners will assign a replacement.

### **ADMINISTRATION**

#### **EXECUTIVE DIRECTOR**

- 1) Director of Parks
- 2) Director of Business Services
- 3) Director of Program Services
- 4) Director of Golf
- 5) Director of Marketing/Operations

#### **DIRECTOR OF PARKS**

- 1) Park Supervisor

#### **DIRECTOR OF PROGRAM SERVICES**

- 1) Recreation Program Manager I
- 2) Recreation Program Manager II

#### **DIRECTOR OF GOLF**

- 1) Assistant Director of Golf
- 2) Golf Superintendent

#### **DIRECTOR OF BUSINESS SERVICES**

- 1) Administrative Assistant

**WESTVIEW GOLF COURSE CHAIN OF COMMAND**

The succession procedure will be implemented when the Director of Golf or the Pro Shop Manager is incapacitated, out of town, and out of contact, ill or is unable to perform his/her duties. The Director of Golf or Supervisor will notify all departments, the Executive Director and all affected employees via electronic mail or office memo. When the Westview Golf Course chain of command is exhausted, the Executive Director will assign a temporary replacement.

DIRECTOR OF GOLF

1. Assistant Director of Golf
2. Golf Course Superintendent

**PARKS DEPARTMENT CHAIN OF COMMAND**

The succession procedure will be implemented when the Director of Parks or Department Supervisor is incapacitated, out of town and out of contact, ill or is unable to perform his/her duties. The Director of Parks or Supervisor will notify all departments, the Executive Director and all affected employees via electronic mail or office memo. When the Parks Department chain of command is exhausted, the Executive Director will assign a temporary replacement.

DIRECTOR OF PARKS

1. Park Maintenance Supervisor

PARK SAFETY SUPERVISOR

1. Assistant Park Safety Supervisor

2. Director of Parks\*

\*An experienced Park Ranger will be used to assist with Ranger Scheduling/Supervision.



## **PROGRAM SERVICES DEPARTMENT CHAIN OF COMMAND**

The succession procedure will be automatically implemented when the Director of Program Services or the Recreation Supervisor II is incapacitated out of town, and out of contact, ill or is unable to perform his/her duties. The Director of Parks or Supervisor will notify all departments, the Executive Director and all affected employees via electronic mail or office memo. When the Program Services Department chain of command is exhausted, the Executive Director will assign a temporary replacement.

### **DIRECTOR OF PROGRAM SERVICES**

1. Recreation Program Manager I
2. Recreation Program Manager II

## **BUSINESS SERVICES DEPARTMENT CHAIN OF COMMAND**

The succession procedure will be implemented when the Director of Business Services is incapacitated, out of town and out of contact, ill or is unable to perform his/her duties. The Director of Business Services will notify all departments, the Executive Director, and all employees via electronic mail or office memo. When the Business Services Department chain of command is exhausted, the Executive director will assign a temporary replacement.

### **DIRECTOR OF BUSINESS SERVICES**

1. Administrative Assistant
2. Accounting Systems Administrator/Bookkeeper

**3.21 -ANNEXATION POLICY-** It shall be the policy of the Board to annex additional territory to become conterminous or nearly coterminous with the city of Quincy and when the Board deems annexation of additional territory is in the best interest of the Park District.

**3.22 –CRISIS MANAGEMENT EMERGENCY ACTION PROCEDURES PLAN -** It is a prime objective of the Quincy Park District to provide programs and facilities for public use in the safest possible manner. No operation or facility is immune from emergencies and the Quincy Park District recognizes its responsibility for the safety of its employees and patrons during such a time. All action taken and decisions made will be with the intention of providing maximum protection, considering the situation and alternatives. This policy statement has been developed for public safety.

This policy statement is in no way intended to be an acceptance of any liability of personal injury during an emergency, unless specified in other contractual agreements.

In providing such a plan, the Quincy Park District reaffirms its commitment to provide as safe an atmosphere as possible for all employees and patrons using the park district facilities and programs. This plan shall be reviewed annually by the District's staff.

All Quincy Park District employees will familiarize themselves with this plan and their role in an emergency.

**3.23–SOCIAL MEDIA POLICY-** The Quincy Park District (QPD) understands that social media can be a fun and rewarding way to share your life and opinions with family, friends and co-workers around the world. However, use of social media also presents certain risks and carries with it certain responsibilities. To assist you in making responsible decisions about your use of social media, we have established these guidelines for appropriate use of social media. These guidelines apply to all associates who work for the Quincy Park District. Managers and supervisors should use the Personnel Manual for additional guidance in administering the guidelines.

In the rapidly expanding world of electronic communication, social media can mean many things. Social media includes all means of communicating or posting information or content of any sort on the Internet, including to your own or someone else’s web log or blog, journal or diary, personal web site, social networking or affinity web site, web bulletin board or a chat room, whether or not associated or affiliated with QPD, as well as any other form of electronic communication. The same principles and guidelines found in QPD policies and three basic beliefs apply to your activities online. Ultimately, you are solely responsible for what you post online. Before creating online content, consider some of the risks and rewards that are involved. Keep in mind that any of your conduct that adversely affects your job performance, the performance of fellow associates or otherwise adversely affects members, customers, suppliers, people who work on behalf of QPD or QPD’s legitimate business interests may result in disciplinary action up to and including termination.

Carefully read these guidelines. Inappropriate postings that may include discriminatory remarks, harassment, and threats of violence or similar inappropriate or unlawful conduct will not be tolerated and may subject you to disciplinary action up to and including termination.

Always be fair and courteous to fellow employees, customers, members, suppliers or people who work on behalf of QPD. Also, keep in mind that you are more likely to resolve work-related complaints by speaking directly with your co-workers or by utilizing our Open Door Policy than by posting complaints to a social media outlet. Nevertheless, if you decide to post complaints or criticism, avoid using statements, photographs, video or audio that reasonably could be viewed as malicious, obscene, threatening or intimidating, that disparage customers, members, associates or suppliers, or that might constitute harassment or bullying. Examples of such conduct might include offensive posts meant to intentionally harm someone’s reputation or posts that could contribute to a hostile work environment on the basis of race, sex, disability, religion or any other status protected by law or company policy.

Make sure you are always honest and accurate when posting information or news, and if you make a mistake, correct it quickly. Be open about any previous posts you have altered. Remember that the Internet archives almost everything; therefore, even deleted postings can be searched. Never post any information or rumors that you know to be false about QPD, fellow employees, members, customers, suppliers, people working on behalf of QPD or competitors.

Post only appropriate and respectful content

- Maintain the confidentiality of QPD trade secrets and private or confidential information. Trade secrets may include information regarding the development of systems, processes, products, know-how and technology. Do not post internal reports, policies, procedures or other internal business-related confidential communications.
- Respect financial disclosure laws. It is illegal to communicate or give a “tip” on inside information to others so

that they may buy or sell stocks or securities. Such online conduct may also violate the Insider Trading Policy.

- Do not create a link from your blog, website or other social networking site to a QPD website without identifying yourself as a QPD employee.
- Express only your personal opinions. Never represent yourself as a spokesperson for QPD. If QPD is a subject of the content you are creating, be clear and open about the fact that you are an employee and make it clear that your views do not represent those of QPD, fellow employees, members, customers, suppliers or people working on behalf of QPD. If you do publish a blog or post online related to the work you do or subjects associated with QPD, make it clear that you are not speaking on behalf of QPD. It is best to include a disclaimer such as “The postings on this site are my own and do not necessarily reflect the views of the Quincy Park District.”

Refrain from using social media while on work time or on equipment we provide, unless it is work-related as authorized by your manager or consistent with the Company Equipment Policy. Do not use QPD email addresses to register on social networks, blogs or other online tools utilized for personal use.

The Quincy Park District prohibits taking negative action against any employee for reporting a possible deviation from this policy or for cooperating in an investigation. Any employee who retaliates against another employee for reporting a possible deviation from this policy or for cooperating in an investigation will be subject to disciplinary action, up to and including termination.

Employees should not speak to the media on QPD’s behalf without contacting their immediate supervisor. All media inquiries should be directed to them.

**3.24–SECURITY CAMERA & VIDEO SURVEILLANCE POLICY-** The Quincy Park District must offer welcoming, comfortable and safe environment where people can use the parks, facilities and programs for intended purposes to the maximum extent possible.

Security Cameras/ video surveillance systems are used where needed to provide peace of mind to the District users and staff by discouraging violations of the Park District Code, to assist staff in preventing the occurrence of any violations, and when necessary, to provide law enforcement assistance with security breaches and prosecuting criminal activity.

The purpose of this policy is to establish guidelines for the placement and use of video security cameras, as well as the access and retrieval of recorded video images at the Quincy Park District.

- Video surveillance must be conducted in accordance with the laws of the State of Illinois.
- Video Surveillance Cameras are installed at the District’s facilities on an as needed basis. The Park Safety Supervisor, Directors and the Executive Director will all give input as needed to determine where cameras should be placed.
- Signs will be posted at the facilities entrances informing the public that security cameras are in use.
- Access to the footage in pursuit of documented incidents of criminal activity or violation of the Park District Code is restricted to designated staff as listed above.
- Production of video copies for distribution is limited to the designated Administration Staff.
- Access will also be allowed by police when pursuant to a subpoena, court order or when otherwise requested by law enforcement to assist with the duties of their jobs.

- Designated staff as described above may have access to real time monitors. Images will be viewed on monitors placed in secure areas to ensure private access.
- Administrative staff will refer all non-agency requests for video footage to the Executive Director or the Director of Business Services.
- Security cameras differ in their recording length, and will automatically record over themselves on an ongoing basis. Video records will not be maintained, provided no criminal activity or policy violation has been reported.
- Images will be stored for a length of time based on available storage but for no less than 10 days and no more than 90 days. As new images are recorded the oldest images will automatically be deleted. The length of time varies based on the server the system is archiving to.
- In situations involving banned and barred patrons, stored still images may be shared with staff agency wide. Shared images may remain posted in restricted staff areas for the duration of the banning period.
- Security Cameras are not constantly monitored, staff and the public should take appropriate precautions for their safety and the security of personal property. The Quincy Park District is not responsible for loss of property or personal injury to the full extent as allowed by law.
- Digital video security cameras may be installed in public spaces where individuals lack a reasonable expectation of privacy. Examples include common areas such as lobbies and gyms, building entrances, public meeting areas, stairways, delivery areas and park lots.
- Digital video security cameras will not be installed in areas of the District where individuals have a reasonable expectation of privacy, such as in restrooms, locker rooms and individual classrooms and offices.
- Cameras will not be installed for the purpose of monitoring staff performance but may be used if issues regarding hours worked arise.
- Staff and patron safety is the first priority in any threatening situation. The protection of District property is of secondary importance.

Video and imagery collected might be subject to the State of Illinois Freedom of Information Act(FOIA). If a FOIA is received the District's FOIA Officer should contact District Legal to receive proper instruction on how to respond to the request.

**3.25– PARK FACILITIES AND GROUNDS INSPECTIONS**– It is the District’s goal to provide aesthetically pleasing and safe parks for public use. Regular and frequently scheduled service and monitoring of park facilities and grounds are essential to meet the needs of those using the park and to reduce the potential liability exposures. This goal can be met by developing and implementing an inspection program to ensure the public has a safe park experience.

#### TRAINING

- Employees should be designated and trained on how to properly inspect the grounds and roadways.
- Employee(s) responsible for inspecting or auditing the playgrounds shall be certified by National Recreation and Parks Association (NRPA) as a Certified Playground Safety Inspector (CPSI).
- Multiple inspectors improve the effectiveness of inspections. Therefore, inspections should be rotated among staff depending on availability and feasibility.

INSPECTIONS The following are some areas to inspect to help identify and eliminate potential hazards:

- All security and exterior lighting are functional
- Signage secured and properly installed in a noticeable location
- Walkways are free of debris, level with the ground, free of trip hazards and free from low and protruding limbs. Joints maintained to ADA standards
- Gates and fences are operational and nails, bolts, or screws are flush with the surface with no exposed sharp points
- Walking/biking trail surfaces are in good condition with hazards removed
- Walking/driving bridges are structurally sound with handrails/guardrails intact
- Athletic fields bleachers are secured, smooth and free of sharp edges
- Backstops, dugouts, goals and other field accessories secured and in good condition
- Tennis courts and volleyball courts in appropriate condition for use
- Basketball courts are smooth and backboards intact and secure
- Infields smooth and free of holes and trip hazards
- Park shelter lighting, electrical, tables, walking surfaces, grills, etc. in good condition. Electrical outlets GFCI protected and covered with weather shields where applicable
- Shelters treated for wasps and other stinging insects
- Fire extinguishers present where applicable
- Electrical junction boxes secured to prevent access
- Parking lots in good condition, markings easily visible, parking stops in good condition, appropriate lighting, walkways free of weeds and grass in cracks, etc.
- Park benches are smooth and structurally sound with no sharp edges or protrusions
- Restrooms are accessible and lights, doors and locks operational
- Graffiti is best controlled by prompt observation and removal
- Playgrounds shall be compliant with the U.S. Consumer Product Safety Commission and the Public Playground Safety Handbook. Playground inspections should include:
  1. Make sure surfaces around playground equipment have at least 10 – 12 inches of engineered wood fiber, poured in place rubber, or have mats made of safety-tested rubber or rubber-like materials.
  2. Check that protective surfacing extends at least 6 feet in all directions from play equipment. For swings, be sure surfacing extends, in back and front, twice the height of the suspending bar.
  3. Make sure play structures more than 30 inches high are functionally linked.
  4. Check for dangerous hardware, like open "S" hooks or protruding bolt ends.
  5. Make sure spaces that could trap children, such as openings in guardrails or between ladder rungs, measure less than 3.5 inches or more than 9 inches.
  6. Check for sharp points or edges in equipment.
  7. Look out for tripping hazards, like exposed concrete footings, tree stumps, and rocks.
  8. Make sure elevated surfaces, like platforms and ramps, have guardrails to prevent falls.
  9. Check playgrounds regularly to see that equipment and surfacing are in good condition.
  10. Are there obstructions that interfere with normal play activity?
  11. Are there sharp edges, broken parts, pinching actions or loose bolts?
  12. Are there openings that could trap a child's head?
  13. Are timbers rotting, splitting, termite infested or excessively worn?
  14. Is the equipment free of rust and cracks?
  15. Are any protective caps or plugs missing or damaged?
  16. Are there foreign objects or obstructions in the fall zones under and around fixed equipment?

17. Are there climbing areas that would allow children to fall more than their reaching height when standing upright?

- Roadways should be clear of snow and ice if the park is open for winter activities
- All potholes should be repaired as soon as possible
- Speed bumps should be clearly marked with high visibility paint – yellow
- Speed limit signs should be in good condition and visible
- Warning signs should be properly posted and visible
- Grass should be cut and well-groomed in all picnic areas and play areas
- All trails should be clearly marked
- Park rules should be posted as needed
- All shrubs, plants and trees should be trimmed and well maintained
- All tennis court, pickleball, and basketball court floors should be free of obstructions such as weeds, holes, cracks, etc.
- Picnic tables should be in good condition free of any cracks, or uneven seating
- Trees should be examined for the following:
  1. Unbalanced crown
  2. Weak or yellowing foliage
  3. Defoliation
  4. Dead or broken branches
  5. Poor branch attachment
  6. Lean
  7. Pruning scars
  8. Trunk scars
  9. Rot/cavity
  10. Cracks
  11. Girdling roots
  12. Exposed surface roots
  13. Trenching/grade change
- Trails inspections
  1. Trail Sweeping/Blowing - one of the most important aspects of trail maintenance, helping ensure trail user safety. Sweeping/blowing should be performed on a regular schedule.
  2. Trash removal on a regularly scheduled basis
  3. Tree and shrub pruning
  4. Trail edging - mowing of vegetation
  5. Asphalt, concrete, and gravel surfaces – check for pot holes, wash outs or any deterioration of the surface
  6. Weed control – noxious weeds
  7. Trail signage safety and information

#### RECORDS

Accurate logs should be kept on inspection activities, hazards found, recommendations, and action taken. Inspection records shall be conducted and maintained on the DoForms system.

#### SCHEDULING

April 1 <sup>st</sup> to November 1 <sup>st</sup> :	(Minimum Required)
Facilities & Grounds:	Quarterly
Playgrounds:	Limited Scope Undocumented- Every 2 Weeks Comprehensive Documented - Monthly
Uninhabited Grounds Areas:	Annually

Actions Taken:

Recommendations and actions taken shall give priority to safety and the degree of the hazard but shall take into account staff workloads and funding available for making repairs.

**3.26 –LEGAL COUNSEL GUIDELINES** – The following are a list of guidelines advising the Executive Director to know when to seek legal advice from counsel.

- Contracts that are unique, unusual, or where they were written for a special situation by the other party’s legal counsel.
- Unique/Special employment agreements, if any, that in writing that involves expenditure of money.
- Agreements that expose Park District to legal risk/liability that are new and not entered previously. The parameter here is that if Park District has entered in the past, staff could compare and review to past agreements to see if any changes. If not, legal not need to review. If new contract, legal can review to make sure all good.
- Real estate purchase or sale agreements.
- Lease/License agreements, unless simply extensions on same/similar terms as existing leases.
- On 3-year basis, review:
  - Job application sheet (not job descriptions)
  - Waiver form template for participation
  - Rental use agreements for facilities
- Ordinances and Resolutions. Many of these forms, such as on the tax levy or other formal matters that regularly occur [such as on annual basis] these do not have to be reviewed, but can if the Board so chooses.
- Litigation especially when a person is injures on Park District property.
- Allegations of sexual harassment or discrimination based on race, gender, ethnicity, etc.
- Termination form
- Unique Requests for Proposals
- Easements for Park District
- Grievances from Union that proceed to arbitration

## CHAPTER 4

### General Recreation Programming

**4.01 -PURPOSE AND PHILOSOPHY OF RECREATION PROGRAMMING-** Recreation program activities at the Quincy Park District shall be designed to serve the residents of the District. Non-residents will be allowed to participate only to such an extent that the Park District residents are not inconvenienced.

**Functional Division Mission Statement-** To provide opportunities for personal growth and improved health while encouraging individual and social responsibility.

The District recognizes that recreation is a broad concept and entails self-directed and group directed activities within the facilities of the District. The District should provide facilities, which encourage self-directed recreational use, but will also conduct group directed programs. The Program Services Department shall provide trained, qualified leadership and direct recreation activities. The primary objective will be to provide a variety of worthwhile recreation programs for the residents of the District in order to enrich their present and future leisure time participation.

The District's recreation program should:

- A. Provide opportunities for all residents regardless of race, creed, color, age, disability or economic status.
- B. Offer programs and activities throughout the year, which serves all age groups and both sexes.
- C. Provide a reasonable balance between the indoor and outdoor activities.
- D. Provide for varying levels of skill and ability.
- E. Encourage individuals and groups to initiate and carry on their own activities.
- F. Provide opportunities for participants to share in the planning and conduct of the activities.
- G. Afford opportunities for cooperative activities as well as competitive.
- H. Recognize the fact that the Quincy Park District is not the only agency, which is responsible for the provision of leisure activities and work cooperatively to coordinate recreation program activities to other private and public agencies, clubs and organizations in the spirit of community cooperation.
- I. Be sensitive to changing conditions, interests and needs of the people by program trends and changes from year to year.
- J. Encourage informal individual activity as well as highly organized group projects.
- K. Promote skills and activities, which individuals can carry on at home.
- L. Provide a means by which residents can choose their recreation desires and submit suggestions regarding new program opportunities.
- M. Provide opportunities for the evaluation of recreation programs and facilities on an ongoing basis by leadership staff, supervisory personnel and participants.



N. Programs are designed to be accessible and of benefit to persons with disabilities. There is flexibility in structuring activities offered so that accommodations can be made if necessary. Every effort is made to accommodate the needs of persons with disabilities so full program participation can be realized.

**4.02 -PARTICIPATION IN RECREATION PROGRAMS-** Participation in activities sponsored by the District shall be open to all residents in line with various ages, sex or registration limit criteria as may be established for particular programs. The District shall attempt to provide recreation program opportunities based on the desire and interest of residents as interpreted by the staff. Other criteria would include that finances and facilities are available, that the activity is wholesome in nature and in the best interest of the participants and is within the goals and philosophies of the District. Participation in District activities and facilities shall be considered a privilege. This privilege may be denied if the participant maintains a code of conduct unbefitting to other members in the group or presents themselves in such a way to undermine the well-being or enjoyment of program participants. Fees will be prorated, with the approval of the Director of Program Services when registering for a class if the class or session has already started.

**4.03 -PROGRAM PARTICIPANT BEHAVIOR POLICY-** Participants shall exhibit appropriate behavior at all times. The Park District developed the following guidelines to help make programs safe and enjoyable for all participants. The Park District may develop additional rules for particular programs and athletic leagues as deemed necessary by staff. Participants shall:

1. Show respect to all participants, staff referees, and spectators; and take direction from staff.
2. Refrain from using abusive language.
3. Refrain from causing bodily harm to self, other participants, spectators, referees, and staff.
4. Respect all equipment, supplies, and facilities.

Staff will use a positive approach regarding discipline. Staff will periodically review rules with participants during the program session. If inappropriate behavior occurs, prompt action will be sought, specific to each individual situation. The staff reserves the right to dismiss a participant whose behavior endangers the safety of him/her or others.

***Parents'/Guardians' Code of Ethics-(see appendix)***

1. Encourage good sportsmanship by demonstrating positive support for all players, coaches, and officials at every game, practice, or other youth sports event.
2. Insist my child play in a safe and healthy environment and place the emotional and physical well-being of my child ahead of personal desire.
3. Remember the game is for the youth-not for adults.
4. Make the game fun and treat others with respect helping when needed.

**4.04-REGISTRATION FOR RECREATION PROGRAMS-** Because of the demand for recreation programs, all registration will be on a first-come, first-serve basis.

Registration Information and Instructions

1. Fill out registration form completely.

2. Make check or money order payable to the "Quincy Park District". Do not send cash.

3. Mail registration form and payment to:

Quincy Park District

Registration

1231 Bonansinga Drive Quincy, IL. 62301

\*\*\*\* Registration By Phone: The Quincy Park District now accepts VISA/ MasterCard for registration by telephone. For details call 223-7703.

\*\*\*\* Registration is available online at [quincyparkdistrict.com](http://quincyparkdistrict.com) - The Quincy Park District website accepts VISA, MasterCard and Discover for registration fees.

If you would like a receipt, please enclose a self-addressed stamped envelope. If a program is filled or cancelled, your money will be refunded. For program information, visit the Quincy Park District website at [www.quincyparkdistrict.com](http://www.quincyparkdistrict.com).

Pre-registration for recreation programs is required unless otherwise specified in the brochure. Recreation instructors or supervisors may not collect fees.

**4.05 -CHARGING OF FEES-** The Board of Commissioners shall establish guidelines for recreation programs sponsored by the District. The purpose of the fees and charges are presented as follows:

1. Tax Revenue Supplements - It is contended that by making recreation services self-sustaining or partly so, more funds will remain in the recreation budget to care for the entire needs of the District. In addition, fees help enhance the ability to provide special services such as community wide events and programs.
2. Greater Interest and Appreciation Results - People show the greatest interest and appreciation when they share the cost of their recreational pursuits, just as they do for many other opportunities which contribute to their personal development and well-being.
3. Simplifies Discipline - Charges of fees in some instances have simplified the problem of discipline and facilitates more adequate control.
4. Tax Payer Relief - The taxpayer should not be asked to meet the entire cost of providing activities and facilities that involve considerable expenses and serve, in some cases, relatively few.
5. Improved Service and Quality - A small fee often can mean a better quality program.
6. Fee Nominal - Fees shall be nominal enough to insure no citizen will be precluded from enjoying them because of the inability to pay.

**4.06 -FEES AND CHARGES GUIDELINES-** Fees and charges for all recreation program activities will be approved by the Quincy Park District Board of Commissioners on an annual basis. When the Recreation Department prepares program budgets, the following guidelines will be followed in computing various fees or charges.

**Level I:** Free Programs – Programs entirely supported by tax dollars, grants, donations, or sponsorships and are offered to the public free of charge.

**Level II:** Up to 75% of Direct Costs – Programs in which fees recover up to 75% of direct costs.

**Level III:** Direct Costs Only – Programs in which income (fees, donations, grants) equals direct costs.

**Level IV:** Direct Costs Plus – Programs in which income covers direct costs plus some but not all indirect costs.

**Level V:** Self Supporting – Programs in which income covers all direct and indirect costs.

**Level VI:** Revenue Producing – Programs in which income generated exceeds direct and indirect costs.

A. Youth Programs - Level I, II or III.

B. Adult Programs - Level III, IV and V.

E. Contractual Program - A contractual program is regarded as any program in which the Park District hires out services to conduct a program. Level III, IV, or V.

#### **4.07 -FINANCIAL ASSISTANCE PROGRAM-**

\*For Financial Assistance Application see **Addendum D**

Financial assistance will apply to residents of the Quincy Park District. No child or adult will be restricted from participating in leisure time activities of the Park District due to the inability to pay. Quincy Park District residents are eligible for a recreation program fee reduction through scholarship assistance. If it is found that a hardship exists which prevents them from paying the fee, the applicant will be granted a reduction in fee.

The Park District will follow the guidelines set forth by the Federal government. If someone does not participate in the Federal hot lunch program or is out of school, a social agency will be contacted to determine eligibility.

Registration in programs through the Financial Assistance policy would be limited to four programs per person per calendar year. Pool pass registration would be in addition to the program.

The financial assistance program would be available at no charge to residents. Non-residents are not eligible for financial assistance.

**4.08 -RECREATION PROGRAM GIFT CERTIFICATES-** In an effort to enhance program registration, the Park District will issue a gift certificate. A gift certificate can be utilized in the same manner as a gift certificate for programs. The gift certificates are available for purchase only at the Quincy Park District Business Office. They may be redeemed for recreational programs within a period of one year. The certificates are transferable from one individual to another.

**4.09 -SATISFACTION GUARANTEED-** At the Quincy Park District, we are constantly striving to provide you with quality recreation activities, events, and programs. We are confident that you will like these programs...so confident that we will ensure our promise to provide that high quality. The Quincy Park District guarantees that you will be satisfied with recreation classes, programs, and services in which you participate. If you are not completely satisfied, tell us and we will arrange for you to do one of the following:

1. Repeat the class at no charge.
2. Receive full credit that can be applied to any other program.
3. Receive a full refund.

Our guarantee is based on fulfilling our promise of delivering the published expectation describing the particular service you have used. If you are not satisfied, we kindly request input in the form of suggestions, comments, ideas, or changes for improvement.

Refund requests may be made at the District Business Office, 1231 Bonansinga Drive, Quincy, Illinois, 62301. Requests must be made no later than ten (10) business days after the last class meeting. Your receipt or cancelled check or proof of I.D. may be required. Refund checks will be mailed within fifteen business days. Satisfaction Guarantee does not apply to golf course green fees, pro-shop merchandise, adult sport leagues, food or meals, beverages, season passes or tickets to entertainment or sports events, and a few select programs.

**4.10 -REFUND POLICY-** It shall be the policy of the Board of Commissioners that no refunds will be given for a trip unless the trip is cancelled by the Park District of the slot was filled by another participant. The Park District reserves the right to cancel a program if the enrollment is not sufficient to justify sponsorship of the activity. The Park District will issue a full refund for any programs cancelled by the District.

**4.11 -BROCHURE CONTENT-** The Park District shall compile and distribute two brochures annually. One will reflect recreation program offerings for the Fall/Winter season while the other will cover spring/summer.

These descriptions will include information concerning program content, fee, date and times, location, age restriction and class size. It will also include all policies and procedures in regards to registration and facilities.

Sections of the brochure may be set aside to inform residents of agencies with outside interests. Agencies such as the Little League, Football Associations, Soccer Associations, etc., may use space. The amount of space allowed will be dependent on each individual brochure.

It is the intent of the Quincy Park District brochure to inform the public about district programs and is not designated as a means to advertise various businesses unless it is in the best interest of the Park District. Upon request and availability any organization or group may receive additional brochures without charge.

**4.12 -POLICY ON YOUTH ATHLETIC LEAGUES AND COACHING GUIDELINES-** The Quincy Park District is strongly committed to conducting organized youth sports. This is a very important part of the Park District program. The following guidelines and policies have been developed in order to keep the recreational interests of the children in mind at all times. Youth athletic leagues should be conducted and organized so they all have similar philosophies and goals. The Park District realizes that young athletes have the right to participate in organized and enjoyable sports with competent qualified leadership in a safe environment. Specific guidelines are as follows:

1. All youth sports leagues will attempt to de-emphasize competition and stress enjoyment, including the District's competitive leagues. It is realized that competition is a part of any organized athletic league. It is not the intent of the Park District to neither suppress nor exaggerate competition. Competition is learning to meet the challenge that is before an athlete trying to obtain their individual goals. It shall be the goal of the Park District to educate all athletes on how to compete properly and how to utilize good sportsmanship in all situations.

2. All Park District youth sport leagues will attempt to develop the skills of the youngster to their maximum potential. The coaching staff will give the young athlete instructions in developing their talents.
3. It is recognized by the Park District that the coaches are a vital factor in managing successful sports leagues. It is therefore important that the coaches have specific guidelines and philosophies that are set forth by the Park District. The Park District will recruit volunteers for those programs and assist in developing their coaching skills.
4. Coach training is designed to help the Park District coaches become aware of safety factors in youth sports, to understand basic psychology with youth in sports, to learn the techniques of the game and to organize a fun practice. Coaches may participate in ACEP (American Coaches Effectiveness Program) training.
5. The Coaches role is to set a tone for their players, which are success oriented. Winning or losing is not the standard measurement for the success of a learner. A coach will be evaluated on his/her effectiveness in dealing with each participant and their ability to improve their skills and making the sport as enjoyable as possible. The coach should possess leadership skills and handle their selves in a manner, which commands respect. Coaches should set an example of good sportsmanship to all players. Above all, the coach should maintain a positive approach to managing the team. This approach motivates players to perform in a desirable manner. The idea is to make all players feel as though they are winners.
6. Coaches should be able to interact with league officials, parents, and spectators in a friendly fashion.
7. Physical fitness and conditioning should be an ongoing goal of all youth sports.

**4.13 -FINANCIAL LIABILITY OF ACCIDENTS-** The Quincy Park District does not assume any financial liability for accidents that occur while a person is using or is enrolled in park programs or facilities.

In the event that bills are presented or questions arise regarding the Park District liability, the Park District employee should refer the question to the Business Office. Park District employees shall not make determinations pertaining to liability nor are they authorized to make statements regarding the liability or the Park District's intention to pay for expenses related to injuries.

**4.14 -COMMUNITY INPUT-** It is the policy of the Board of Commissioners of the Quincy Park District to encourage citizen interest and participation in the affairs of the District and therefore to set up a plan whereby citizen committees may act in an advisory capacity to the Park District. The Park District will also make every effort to solicit input regarding development of recreation programs.

**4.15 -COMPREHENSIVE NEEDS ASSESSMENT-** It shall be the policy of the Board that a comprehensive needs assessment shall be conducted within a ten year period or sooner if needs warrant. This assessment shall be updated as needed in the interim period. The information shall be used for updating our Comprehensive Financial and Capital Development Plan and for modeling appropriate programs for population shifts and trends.

**4.16 -RECREATION PROGRAM EVALUATION AND STATISTICS POLICY-** The staff is responsible for accountability, budget and statistics for all recreation programs. The evaluation should address participant’s satisfaction levels physical and financial requirements, and other areas as applicable.

**4.17 -REPORTING OF ABUSED AND NEGLECTED CHILDREN POLICY-** It shall be the policy of the Board of Commissioners to comply with the Illinois Abused and Neglected Child Reporting Act (325 ILCS 5/1 ET. Seq.) which requires recreational program or facility personnel to report child abuse and neglect to the Illinois Department of Children and Family Services. The Board of Commissioners wishes to emphasize its employees, officers, and volunteers the necessity of reporting suspected occurrences of abuse and neglect of children known to park district personnel in their professional or official capacities in accordance with the following:

I. Definitions: As used in this Policy unless the context otherwise requires:

“Adult” means a person over the age of 18 or otherwise legally emancipated.

“Child” means any person under the age of 18 years, unless emancipated by reason of marriage or entry into a branch of the United States services.

“Director” means the Executive Director of the Quincy Park District

“Abused Child” means any child who has had injury, sexual offences, excessive acts of corporal punishment and/or any other acts inflicted upon him or her which cause or create a substantial risk of death, disfigurement, impairment of physical and/or emotional health, or loss or impairment of any bodily function.

“Neglected child” means any child who is not receiving proper or necessary nourishment or medically indicated treatment including food or care as determined by a physician, or who is abandoned by his or her parents or other person responsible for the child’s welfare without a proper plan of care.

II. Persons required to report:

A. Any adult engaged in recreational programs or involved with recreational facilities for the Quincy Park District, including but not limited to employees, volunteers, officers, and Commissioners of the Quincy Park District, having reasonable cause to believe a child known to them in their professional official capacity may be an abused or a neglected child shall immediately report or cause such report regarding the suspected abuse or neglect to be made to the Department in accordance with the provisions of the Illinois abused and neglected child reporting act (325 ILCS 5/1 et Seq.) and may also notify the Director that such report has been made.

B. In no event shall the director exercise any control over the content of the report or the forwarding of such report to the Department.

C. Any person who knowingly transmits a false report to the Department commits the offense of disorderly conduct under subsection (a) (7) of Section 26-1 of the Criminal Code. (720 ILCS 5/26-1)

### III. Time and manner of making reports:

A. All reports of suspected child abuse or neglect shall be made immediately in person or by telephone through the nearest Department office. Such reports may be made in writing or made orally. The Department office located nearest to the Quincy Park District is located at 508 Maine Street Quincy, IL. The phone number of that office is (217) 221-2525.

B. The report required by this Act shall include if known, the name and address of the child and his/her parents or other persons having his custody; the child's condition including any evidence of previous injuries or disabilities; and any other information that the person filing the report believes might be helpful in establishing the cause of such abuse or neglect and the identity of the person believed to have caused such abuse or neglect.

#### **4.18 –CONTRACT CONCESSIONAIRE POLICY-**

1. The Quincy Park District requires concessionaires to operate in compliance with all local ordinances within the state and federal laws.
2. Concessionaires must meet or exceed all applicable local, state and federal public health guidelines.
3. Concessionaires must provide certificate of liability insurance with the Park District listed as co-insured unless waived by the Park District. Coverage amounts must be agreed upon prior to start of operation.
4. Any modification of park facilities, including electric, must be approved by the Park District and meet all applicable codes and be done at the concessionaires expense.
5. Any substantial consumption of electric shall be the concessionaire's expense.
6. Requests for concession privileges shall be submitted to the Park District at least one month in advance of the dates requested.
7. Concessionaires shall be responsible for cleanup of their waste material immediately following the close of operation.
8. Concession operations shall cease by 11:00 PM.
9. The Park District may revoke concession privileges at any time for violation this policy. Concession privileges are valid only for approved dates.
10. The Quincy Park District may waive any of these policy requirements for "not for profit" or charitable organizations.
11. The Quincy Park District Executive Director will be the authority in determining concession privileges. The Director may limit the number of concessionaires at any park event to maintain the quality of the event and avoid duplication and conflict. The Director may also totally prohibit concessions in certain park areas or facilities or technicalities that may occur in the concession application process.
12. The Quincy Park District will not be liable for any claims for injury or damages resulting from or arising out of the concessionaries operation.

## Chapter 5

### **Park Sites, Facility, and Equipment Use Policy and Procedures**

**5.01-FIELD RESERVATION POLICY** - Each team may schedule 4 hours a month for team practice. Fields must be reserved on the hour in 1 or 2 hour time blocks. Field reservations may be made no sooner than the first day of the month. If the first day falls on a week-end then reservations may be made on the proceeding Friday. Upon making a reservation, the person must obtain a field permit form from the Park District office showing proof of a team's field reservation.

**5.02-GENERAL REGULATIONS** – Any group of players either organized as a team or an individual will be denied the use of athletic fields in the event that their conduct is un-becoming or is such that it is not in the best interest of the District. Permit holders shall always be given preference for the use of a field.

Any individual or group of individuals, whether they are holding a permit or not, may be denied the use of an athletic field if the condition of the field warrants it or if the individuals are in violation of any ordinance, rules or regulations of the District. Disorder among players or spectators shall be the cause for cancellation of the permit and may be cause for denial of future programs.

Playing for a money stake or betting upon the results of a game is prohibited. Teams failing at least two times to use a scheduled fielded without proper notification to the District shall be refused further permits.

The charging of admission fees which shall include the taking of a free will collection or donation will not be permitted without the written consent of the Park District Board of Commissioners. Team or leagues found to be unduly littering or damaging Park District property would be charged for any repairs or cleanup. Future permits will not be issued. Team or organizations will not be permitted to sell refreshment of any type to the public without the consent of the Park District.

**5.03 -FACILITY USE FOR INDEPENDENT ATHLETIC ORGANIZATIONS**– There are numerous independent athletic organizations within the Quincy community that utilize Park District facilities. It is the intent of the Park District to cooperate with these organizations in offering worthwhile community recreation services. This cooperation includes:

1. Assisting in facility scheduling
2. Coordination with the Park District programs
3. Assisting in facility or building maintenance when an organization utilizes a Park District facility.
4. Inclusion in district promotional material when appropriate.

The Park District realized the importance of these organizations for promoting the recreational interests and needs of the community. Furthermore, due to economic conditions and staff



limitations, independent athletic organizations can promote their specific interests on a larger scale and provide more comprehensive services to the community.

The maintenance of the Park District athletic facilities is a major concern of the athletic organizations.

The Park District shall have the following provisions:

1. It is the intent of the Quincy Park District to maintain all athletic facilities at a district-wide standard as determined by the Board of Commissioners.
2. If the organization's needs for maintenance standards are higher than that set by the Park District, the organization with prior approval of the Park District, shall be able to provide additional maintenance to meet its own standards.

Additional requests by an athletic organization for services of facilities will be reviewed by the staff on an individual basis. They will be informed on the status of their request within a reasonable time.

**5.04 –FACILITY PLANNING AND DEVELOPMENT–** Facilities will be planned to serve the general community recreation needs. In addition they will serve the programs and activities specifically sponsored by the Park District.

**5.05 -LARGE GROUPS-** Groups or organizations bringing more than 50 people to the park must register with the Quincy Park District at least two business days prior to use.

**5.06 -SHELTER RESERVATIONS-** Shelter may be reserved at the Quincy Park District Business Officer during normal business hours. A reservation may be made up to a year in advance, starting with the first day of the month of the reservation. Example: A reservation for 15 September, 2005, could be made on 1 September, 2004.

**SHELTER RESERVATION FEES:**

\*For Shelter Reservation Fees see **ADDENDUM A**

1. Each Park District team in the Adult Softball, Co-Ed Softball and Youth League programs may utilize one shelter per year, free of charge, Monday- Friday, only for a team picnic.
2. Government- no charge. All governmental affiliated groups who submit a letter from their Administrator/ Director stating the purpose for the event will not be charges for shelter house usage. The function must be affiliated with that unit of government.

**NOTE:** Rentals with more than 200 attendees may require a Special Event Application.

**FIRES** - Fires, other than cooking fires in grills or other appropriate metal containers, are not allowed except at the Reservoir Shelter fireplace, with the permission of the Director of Parks. Fires at other sites must be requested and approved by the Executive Director as an ordinance waiver. Reservation is only for the shelter. The Quincy Park District reserves the right to move equipment from one site to another. Clean up is the responsibility of the group using the shelter. Persons must be out of the park by the designated closing time.

**5.07-ADDITIONAL SERVICES-** The following rates will be charged for delivery of additional tables, trash barrels, or

bleacher for events held on Quincy Park District Property. Rates are for a maximum of 4 days, after 4 days, the rate will be charged on a per day basis.

\*For Additional Services Rates see **Addendum B**

**5.08 -SPECIAL EVENTS-** A Special Event Permit is required for any event in a Quincy Park District Park or Facility that meets any of the following criteria:

- Is advertised as open to the public by any means including word of mouth
- Restricts access to any portion of a park for ordinary park users (excluding shelters, they require a shelter reservation)
- Charge a fee for admission
- Offer any product or service for sale
- Demonstrate or promote any product, company, sports team or other commercial venture

The purpose of a special event policy is to establish a standard procedure of application, evaluation, and permitting of Special Events in Park District owned and operated park and recreation facilities in an effort to:

- Provide broad public benefit;
- Respect park capacity and infrastructure elements;
- Ensure compatibility with surrounding land uses as well as natural; cultural, and historic park resources;
- Meet the conditions as outlined in the permitting rules and regulations;
- Minimize impacts to the health, welfare and safety of the public;
- To ensure accountability and responsibility for stewardship of park facilities;
- Improve the quality and accessibility of special community events;
- Ensure that the frequency and uniqueness of the event does not conflict with or diminish an already existing event;
- Ensure that there is little or no impact on and/or create a financial liability for the Park District.

***NOTE: SPECIAL EVENT APPLICATIONS MAY NOT BE SUBMITTED MORE THAN 365 OR LESS THAN 30 DAYS IN ADVANCE OF THE EVENT. SPECIAL EVENT SPONSORS MAY NOT ADVERTISE OR PROMOTE THEIR EVENT AS OCCURRING IN A QUINCY PARK DISTRICT PARK OR FACILITY UNTIL A SPECIAL EVENT APPLICATION HAS BEEN APPROVED. FAILURE TO MEET TIME REQUIREMENTS OR IMPROPER PROMOTION OF EVENTS MAY BE GROUNDS FOR DISAPPROVAL. The Quincy Park District is under no obligation to issue Special Event permits for use of its Park and Recreation facilities.***

#### **REQUIRED APPLICATION INFORMATION**

The event organizer will be required to complete a **Quincy Park District Special Park Use Permit/Major Event Activity Application**. The following information is required:

- Name of Organization and Event
- Group/Organization Status (Private/Non-Profit, etc.)
- Event Organizer Information
- Park Requested
- Dates/Times Requested
- Event Purpose/Description
- Anticipated Attendance Figures

- Event/Activity Fees and Charges
- Required Extra Park Services
- Alcohol Sales Plan (if applicable)
- Appropriate Alcohol Sales Permits (if applicable)
- Security Plan
- Proposed Site Plan
- Proof of ability to obtain required insurance
- List of all entertainment, vendors and concessionaires
- Ordinance Waiver (if vehicles or equipment will be parked on the grass)
- Hold Harmless Agreement
- Other information required depending of the exact nature of the event

Priority will be given to pre-established, annual events hosted by the recognized event organizer of a not for profit organization. Not for profit organizations will always be given priority over special events which generate profit for the private sector.

#### **EVALUATION CRITERIA FOR APPROVAL**

Once the special event application information is submitted to the Business Office, it will be evaluated by Park District staff, and will include the following evaluative criteria:

- Confirm that the date(s) does not conflict with Park District activities or other community events;
- Compatibility of the event to the proposed site;
- Appropriateness of the event to the District's Mission;
- Performance history of the event organizer (if known);
- Impact on park property and surrounding natural and cultural resources;
- Impact on traffic conditions;
- Availability of support personnel;
- Duplication of existing District-permitted special events;
- Enhancement to tourism, economic development and quality of life;
- Ability to generate positive local media exposure;
- Compliance with providing required application information;
- Ability to secure required permits/approvals/insurance;
- Ability to cover all event expenses.

The event organizer will be notified within 10 days of submission of its special events application as to whether the application has been approved for a special event permit. (or notified that additional information is required)

**CO-SPONSORSHIP** - Requests for co-sponsorship will be evaluated on a case-by-case basis. The decision to co-sponsor will be based on the nature of the event and the cost and benefits of co-sponsorship to the Quincy Park District.

## **SPECIAL PARK USE POLICIES**

### **Special Washington Park Policies:**

Washington Park is recognized as an ornamental/historical park area. Events scheduled for the park should be open to the general public and geared towards and promoted as community wide in nature and scope;

- No amplified sound after 8:00PM for all new events;
- No amplified sound after 9:00PM for “Blues in the District” events;
- No amplified sound after 10:30PM on Friday and Saturday of annual Blues Concert
- Alcohol possession or sales requires additional special permits.

### **SPECIAL CLAT ADAMS PARK POLICIES:**

Clat Adams Park is recognized as an ornamental park area. Events scheduled for the park should be open to the general public and geared towards and promoted as community wide in nature and scope.

- The Bandstand/Gazebo is available on a first come/first serve basis for usage of individual or group picnics.  
However, community-wide functions will take precedence over individual or group picnics.
- The bandstand/gazebo may be reserved for weddings only (no receptions) as long as they do not interfere with community-wide events.

### **WASHINGTON, RIVERVIEW PARK AND LEON BAILEY**

- Alcohol possession or sales requires additional special permits.

## **RECOMMENDED DENIAL**

If a special event is found to be incompatible with a proposed site, a more appropriate site may be recommended to the event organizer.

## **PARK DISTRICT ADMINISTRATIVE STAFF HAVE FULL DISCRETION TO DENY A SPECIAL EVENT APPLICATION BASED ON THE FOLLOWING FACTORS:**

- Incompatible with Public Park Purpose;
- Adverse impact on the park's and/or surrounding infrastructure, natural and cultural resources;
- Adverse impact on traffic conditions and/or adjacent land uses and neighborhoods;
- History of poor performance of the event or event organizer;
- Inability to cover all expenses or provide past financial report to Park District;
- Inability to comply with insurance requirements;
- Unnecessary duplication of existing special event;
- No clear positive social or economic benefits to the community;
- Commercial event with no public/community recreation link.

The Park District, at its discretion, has the ability to deny permitting to vendors and concessionaires that have not performed satisfactorily in the past.

**ALL SPECIAL EVENT PERMITS ARE ISSUED ANNUALLY AND SHALL EXPIRE AT THE CONCLUSION OF THE EVENT AND MAY NOT CARRY FORWARD TO FUTURE EVENTS.**

## **DAMAGE DEPOSIT**

**A damage deposit of \$250 is required for all special events. The deposit will be returned in full within fourteen days after the event if there is no damage to the facility. If damage is detected, the full cost of repairs will be**

**subtracted from the deposit amount. If the damage exceeds the deposit amount, the event organizer will be billed for the remaining costs associated with the repair of the damage.**

### **UNFAVORABLE EVALUATIONS**

If the evaluation is unfavorable, the event organizer will be notified, in writing, by the park district of the factors contributing to an unfavorable rating and the possibility of future application denial. The event organizer will be given the opportunity to respond to an unfavorable evaluation. Any disputes between the event organizer and the director of parks shall be resolved by the Executive Director, whose decision will be deemed final.

### **EVENT FEES**

\*For Event Fees see **ADDENDUM C**

Events that charge a fee to enter any portion of a park is subject to an additional impact fee are based on the total event attendance and are charged for each day an entrance fee is charged.

**NOTE:** Event organizer must also pay the appropriate shelter reservation fee for any shelters made unusable by the event.

## ADDENDUM A

### CLAT ADAMS GAZEBO (AUTHORIZED EVENTS ONLY)

- |                          |                               |
|--------------------------|-------------------------------|
| 1. 100 or less attendees | <del>\$45.00</del><br>\$40.00 |
| 2. 101 to 250 attendees  | <del>\$65.00</del><br>\$60.00 |
| 3. 251 or more attendees | <del>\$85.00</del><br>\$80.00 |

### SHELTER RESERVATION FEE SCHEDULE IS AS FOLLOWS

- |                                                                                                                                                                               |                               |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------|
| 1. 100 or less attendees                                                                                                                                                      | <del>\$40.00</del><br>\$35.00 |
| 2. 101 to 250 attendees                                                                                                                                                       | <del>\$60.00</del><br>\$55.00 |
| 3. 251 or more attendees                                                                                                                                                      | <del>\$85.00</del><br>\$80.00 |
| 4. Public/Private Educational Institutions located within the #172 School District Boundaries Monday–Friday:<br>No charge                                                     |                               |
| 5. Not-for-Profit Groups (501c3)/Quincy Service Clubs (Excludes activities that charge participants a fee to attend<br>(ie. Daycare Services) Monday–Friday:<br><br>No charge |                               |

### EXCESS ELECTRICAL FEE

Shelter use that includes a high level of electrical use, may be charged an excess electrical fee of ~~\$30.00~~  
\$20.00. This fee is applied when inflatables, bounce houses, or any electrical use for more than eight hours.

## ADDENDUM B

### ADDITIONAL SERVICES FEES

The following rates will be charged for delivery of additional tables, trash barrels, or bleacher for events held on Quincy Park District Property. Rates are for a maximum of 4 days, after 4 days, the rate will be charged on a per day basis.

Additional Service Fee:	\$30 charged once for any additional service below:
1-15 Picnic Tables	\$10 per table
16+ Picnic Tables	\$15 per table
Additional Trash Barrel	\$5 per Barrel
Bleacher	\$25 each

If available, items may be rented to civic and non-profit entities for fund raising and public events at off Park District sites at the following rates:

Picnic Tables	\$25 per table
Bleacher	\$75 each

Renter must provide transportation for all off Park District sites and assumes responsibility for any damage.

A \$250 deposit is required for all off Park District rentals. Renter must provide transportation for all off Park District sites and assume responsibility for any damage. A Quincy Park District Property Loan Agreement must be completed and signed by the renter.

Any other additional services provided by the District will be charged on an actual cost basis plus the additional service fee, if not already charged.

**Additional services fees will not be waived, with the following exceptions; affiliated organizations, events that the District fully co-sponsors and events for which an equivalent in-kind payment has been made (radio advertising, for example).**

#### Affiliated Organizations are:

The Friend of the Castle  
The Friends of the Log Cabins  
The Quincy Art Center  
The Women's City Club  
The Quincy Ski Club  
Friends of the Trail  
Friends of the Lorenzo Bull House

## ADDENDUM C

**SPECIAL EVENT APPLICATION FEE: \$55**

Events that charge a fee to enter any portion of a park are subject to an additional impact fee of \$200 per day.

**VENDOR FEE:** The following fees will be accessed based on the number of vendors using electricity at the event:

1-4	\$55.00
5-8	\$105.00
8+	\$205.00

Event organizer must also pay the appropriate shelter reservation fee for any shelters made unusable by the event.

**CONCESSION FEE: \$25 PER WEEK.**

**Mobil Food Vendor Permit:**

Annually	\$300.00
One-Time	\$75.00



## ADDENDUM D

### QUINCY PARK DISTRICT FINANCIAL ASSISTANCE PROGRAM

- The Quincy Park District financial assistance program is based on the household qualifying for and receiving SNAP benefits or within income guidelines for public housing.
- Proof of eligibility is established by providing the Quincy Park District a copy of the Illinois Department of Human Services (DHS) "Verification Form Statement~~Profile Statement~~" or a copy of the most recent tax return.
- Eligible applicants will receive financial assistance~~75% financial assistance~~.
- The financial assistance will be good for the current calendar year. Participants need to reapply each year starting on January 1<sup>st</sup>.
- The individual can receive assistance for recreation programs and facility admission fee reductions.
- Financial assistance will only be awarded when funds are available within the Assistance Fund. Assistance will be granted or denied based upon the applicant's available information and criteria established.
- Space in classes will not be reserved pending receipt of the request from the applicant.
- Financial Assistance is granted or denied without regard to sex, race, creed, religion, handicap, or national origin of the applicant.

#### FINANCIAL ASSISTANCE CRITERIA

1. Financial assistance will be limited to four (4) programs per individual per calendar year.
2. Financial assistance will only be granted for recreation programs solely sponsored by the Quincy Park District.
3. Financial assistance is available for the Batting Cage facility (mini golf, paddleboats, kayaks, and cage tokens ~~and bike rental~~).
- ~~4. Financial Assistance is available for Westview Golf green fees and season passes.~~
- 5.4. \*Must live within the city limits of Quincy.

# QUINCY PARK DISTRICT

Board of Commissioners

**Date of Board Meeting: April 10, 2024**

## **STAFF RECOMMENDATION**

### **AGENDA ITEM: BID FOR WAVERING PARK SIDEWALK REPLACEMENT: RECOMMENDED APPROVAL**

**BACKGROUND INFORMATION:** Sections of concrete within Wavering Park areas have become uneven and are trip hazards for park patrons and are not ADA compliant.

Bids were prepared by staff and gathered bids for the project.

Staff received three proposals. The low bid was from Rees Construction for \$10,550 for the concrete sidewalk replacement in Wavering Park.

**FISCAL IMPACT:** \$10,550 for this project will come from excess money from the 2024 G.O. Bond.

**STAFF RECOMMENDATION:** Staff recommends approval of the low bid from Rees Construction for \$10,550 for the sidewalk replacement in Wavering Park.

**PREPARED BY:** Matt Higley, Director of Parks

**BOARD ACTION:**

# QUINCY PARK DISTRICT

Board of Commissioners

Date of Board Meeting: April 10, 2024

## STAFF RECOMMENDATION

**SUBJECT: ORDINANCE NO. 24-03, AN ORDINANCE AMENDING THE QUINCY PARK DISTRICT PUBLIC PARK USE ORDINANCE: RECOMMENDED APPROVAL**

**BACKGROUND INFORMATION:** With the receipt of the Paul Dennis Soccer Complex, the Quincy Park District Public Use Ordinance has been updated.

The following Park Use Ordinance is a redlined version of the proposed changes as seen on pages 6 and 10. Throughout the ordinance are other miscellaneous changes such as the District's sledding policy, etc.

**FISCAL IMPACT:** No fiscal impact.

**STAFF RECOMMENDATION:** Staff recommends approval of Ordinance No. 24-03, revising Ordinance No. 95-17, as presented.

**PREPARED BY:** Brian Earnest, Director of Business Services

**BOARD ACTION:**

**QUINCY PARK DISTRICT**

**ORDINANCE NO. 24-03**

**WHEREAS**, Ordinance 95-17, the Public Park Use Ordinance of the Quincy Park District, was previously approved on November 8, 1995, and subsequently amended on several occasions, the most recent amendment being Ordinance No. 22-03 on February 9, 2022; and,

**WHEREAS**, acquisition of the Paul Dennis Soccer Complex changes to “PUBLIC PARK USE ORDINANCE, SECTION 2, CONFINES OF THE QUINCY PARK DISTRICT” are required as to reflect new expanded park confines and referred to as Exhibit A.

**WHEREAS**, acquisition of the Paul Dennis Soccer Complex changes to “PUBLIC PARK USE ORDINANCE, SECTION 12, CLOSING HOURS AND CLOSING OF PARKS” are required as to reflect new park’s hours of operation and referred to as Exhibit B.

**NOW, THEREFORE, BE IT ORDAINED** by the Board of Park Commissioners of the Quincy Park District of Adams County, Illinois, that Ordinance No. 95-17, dated November 8, 1995, commonly known as the Public Park Use Ordinance of the Quincy Park District, as subsequently amended most recently by Ordinance No. 22-03, is hereby amended by amending Section 2 as follows:

## Exhibit A

### SECTION 2: Confines of the Quincy Park District

The premises heretofore laid out as All America Park, Berrian Park, "Clat Adams" Bicentennial Park, Bob Bangert Park, "Boots" Bush Park, Villa Kathrine Castle, Edgewater Park, Emerson Park, Boehl Park, Gardner Park, Indian Mounds Park, Johnson Park, Kesler Park, Leon Bailey Memorial Park, Lincoln Park, Lock & Dam 21, Madison Park, Moorman Park, Bob Mays Park, Parker Heights, Paul Dennis Soccer Complex, Bill Klingner Trail, Quinsippi Island, Reservoir Park, Ben Bumbry Riverview Park, South Park, Sunset Park, Washington Park, Wavering Park, Westview Park, Westview Golf Course, Lorenzo Bull Park, the Quincy Art Center and parkways located at Lawndale, Park Place, Payson Avenue, Country Club, 22nd and York, Aldo Boulevard, and such other areas, playgrounds, playfields, buildings and other public areas and facilities now owned or which may hereafter be acquired, leased, laid out, or appropriated by the appropriate corporation action of the District, are hereby declared to be in the possession and control of the Quincy Park District for park purposes. Whenever, in this ordinance, places of the District are referred to, such words shall refer to and include all such areas, including buildings and other structures in the possession and under the jurisdiction of the Quincy Park District, including premises and schools which may be used or rented by the District.

Additionally, if park area names are changed or added they become part of this ordinance without further ordinance changes.

## Exhibit B

### SECTION 12: Closing Hours and Closing of Parks

Sunset, Parker Heights, Bill Klingner Trail, Westview, Boehl and Leon Bailey parks, ~~and~~ the portion of Gardner Park outside the road circling the picnic shelter, ~~and~~ restroom area and Paul Dennis Soccer Complex shall be closed from thirty (30) minutes after sunset until thirty (30) minutes before sunrise the following morning. All America, Berrian, Clat Adams, Bob Bangert, Bob Mays, Lincoln Park, Boots Bush, Villa Kathrine, Edgewater, Emerson, Indian Mounds, Johnson, Kesler, Madison, Moorman, Quinsippi Island, Reservoir, Ben Brumby Riverview, South, Washington, Wavering, Westview, Lorenzo Bull parks and the picnic shelter area of Gardner Park, inside the road circling the shelter including the parking lot and access road from the highway shall be closed from 11:00 P.M. prevailing time in the evening until thirty (30) minutes before sunrise the following morning. Without a written agreement, or written permission of the Director, no person shall enter or remain, nor shall any person allow his or her property to remain within any parks of the District when except for unforeseen emergencies.

Parks shall be open to the public every day of the year from thirty (30) minutes before sunrise until their designated closing time in the evening, except any section or part of any park may be declared closed to the public by the Director at any time and for any interval of time or for certain uses as the Director shall find reasonably necessary.

No person in a park shall enter an area "Closed to the Public" nor shall any person use any area in violation of posted notices.

That all ordinances and resolution and parts thereof in conflict herewith are to the extent of such conflict, hereby repealed.

This ordinance shall be in full force and effect from and after its passage, approval and publication.

ADOPTED: April 10, 2024

APPROVED: April 10, 2024

QUINCY PARK DISTRICT, an  
Illinois Municipal Corporation

By: \_\_\_\_\_  
President

ATTEST:

\_\_\_\_\_  
Secretary

STATE OF ILLINOIS        )  
COUNTY OF ADAMS        )        SS  
QUINCY PARK DISTRICT )

I, ROME FRERICKS, Secretary of the Quincy Park District, do hereby certify that the copy of said 24-03 Ordinance attached hereto, is a true, full and complete copy thereof, as the same appears on the records of the Quincy Park District.

IN TESTIMONY WHEREOF, I have hereunto set my hand and affixed the seal of the Quincy Park District this 10<sup>th</sup> day of April, A.D., 2024.

\_\_\_\_\_  
Rome Frericks

STATE OF ILLINOIS        )  
COUNTY OF ADAMS        )        SS  
QUINCY PARK DISTRICT )

ROME FRERICKS, BEING FIRST DULY SWORN ON HIS OATH, deposes and says that he, as Secretary of the Quincy Park District, signed and sealed the above and foregoing 24-03 Ordinance, and that the contents thereof are true and correct in substance and in fact.

\_\_\_\_\_  
Rome Frericks

Subscribed and sworn to before me this 10<sup>th</sup> day of April, 2024.

\_\_\_\_\_  
Notary Public



**QUINCY PARK DISTRICT  
PUBLIC PARK USE ORDINANCE**

For Approval 4/10/24



**QUINCY PARK DISTRICT  
PUBLIC PARK USE ORDINANCE**

**Public Use and Purpose of the District:** Parks are intended for the use and enjoyment of the general public. Functions of the District are to acquire, protect, restore, develop and interpret a well-balanced and meaningful park system consisting of scenic, environmental, recreational, historic and preservation value for existing and future generations. This Ordinance is intended to help consistently adhere to and compliment this vision.

ADOPTED AT A REGULAR MEETING OF THE BOARD OF COMMISSIONERS OF THE QUINCY PARK DISTRICT, QUINCY, ILLINOIS, HELD AT EMERSON COMMUNITY CENTER ON WEDNESDAY, NOVEMBER 8, 1995:

**ORDINANCE NO.95-17:** AN ORDINANCE AMENDING ORDINANCES NO.248, 263, 265, 266, 281, 91-3, 92-1 AND 94-12, PROVIDING FOR THE REGULATION OF PUBLIC PARK USE IN THE QUINCY PARK DISTRICT.

ADOPTED AT A REGULAR MEETING OF THE BOARD OF COMMISSIONERS OF THE QUINCY PARK DISTRICT, QUINCY, ILLINOIS, HELD AT EMERSON COMMUNITY CENTER ON WEDNESDAY, MAY 8, 1996:

**ORDINANCE NO.96-5:** AN ORDINANCE AMENDING ORDINANCE NO. 95-17 PROVIDING FOR THE REGULATION OF PUBLIC PARK USE IN THE QUINCY PARK DISTRICT.

ADOPTED AT A REGULAR MEETING OF THE BOARD OF COMMISSIONERS OF THE QUINCY PARK DISTRICT, QUINCY, ILLINOIS, HELD AT EMERSON COMMUNITY CENTER ON WEDNESDAY, JUNE 11, 1997:

**ORDINANCE NO.97-7:** AN ORDINANCE AMENDING ORDINANCE No. 95-17 PROVIDING FOR THE REGULATION OF PUBLIC PARK USE IN THE QUINCY PARK DISTRICT.

ADOPTED AT A REGULAR MEETING OF THE BOARD OF COMMISSIONERS OF THE QUINCY PARK DISTRICT, QUINCY, ILLINOIS, HELD AT EMERSON COMMUNITY CENTER ON WEDNESDAY, March 8, 2000:

**ORDINANCE NO.00-2:** AN ORDINANCE AMENDING ORDINANCE 95-17 AS AMENDED BY 96-5 AND 97-7 PROVIDING FOR THE REGULATION OF PUBLIC PARK USE IN THE QUINCY PARK DISTRICT.

ADOPTED AT A REGULAR MEETING OF THE BOARD OF COMMISSIONERS OF THE QUINCY PARK DISTRICT, QUINCY, ILLINOIS, HELD AT EMERSON COMMUNITY CENTER ON WEDNESDAY, March 10, 2004:

**ORDINANCE NO.04-4:** AN ORDINANCE AMENDING ORDINANCE 95-17 AS AMENDED BY 96-5 AND 97-7 AND 00-2 PROVIDING FOR THE REGULATION OF PUBLIC PARK USE IN THE QUINCY PARK DISTRICT.

ADOPTED AT A REGULAR MEETING OF THE BOARD OF COMMISSIONERS OF THE QUINCY PARK DISTRICT, QUINCY, ILLINOIS, HELD AT EMERSON COMMUNITY CENTER ON WEDNESDAY, February 14, 2007:

**ORDINANCE NO.07-02**: AN ORDINANCE AMENDING ORDINANCE 95-17 AS AMENDED BY 96-5 AND 97-7 AND 00-2 AND 04-4 PROVIDING FOR THE REGULATION OF PUBLIC PARK USE IN THE QUINCY PARK DISTRICT.

ADOPTED AT A REGULAR MEETING OF THE BOARD OF COMMISSIONERS OF THE QUINCY PARK DISTRICT, QUINCY, ILLINOIS, HELD AT EMERSON COMMUNITY CENTER ON WEDNESDAY, February 11, 2009:

**ORDINANCE NO.09-02**: AN ORDINANCE AMENDING ORDINANCE 95-17 AS AMENDED BY 96-5 AND 97-7 AND 00-2 AND 04-4 AND 07-02 PROVIDING FOR THE REGULATION OF PUBLIC PARK USE IN THE QUINCY PARK DISTRICT.

ADOPTED AT A REGULAR MEETING OF THE BOARD OF COMMISSIONERS OF THE QUINCY PARK DISTRICT, QUINCY, ILLINOIS, HELD AT EMERSON COMMUNITY CENTER ON WEDNESDAY, OCTOBER 8, 2014:

**ORDINANCE NO.14-04**: AN ORDINANCE AMENDING ORDINANCE 95-17 AS AMENDED BY 96-5 AND 97-7 AND 00-2 AND 04-4 AND 07-02 AND 09-02 PROVIDING FOR THE REGULATION OF PUBLIC PARK USE IN THE QUINCY PARK DISTRICT.

ADOPTED AT A REGULAR MEETING OF THE BOARD OF COMMISSIONERS OF THE QUINCY PARK DISTRICT, QUINCY, ILLINOIS, HELD AT THE ADMINISTRATIVE BUILDING ON WEDNESDAY, FEBRUARY 9, 2022:

**ORDINANCE NO.22-03**: AN ORDINANCE AMENDING ORDINANCE 95-17 AS AMENDED BY ORDINANCES 96-05, 97-07, 00-02, 04-04, 07-02, 09-02, AND 14-04 PROVIDING FOR THE REGULATION OF PUBLIC PARK USE IN THE QUINCY PARK DISTRICT.

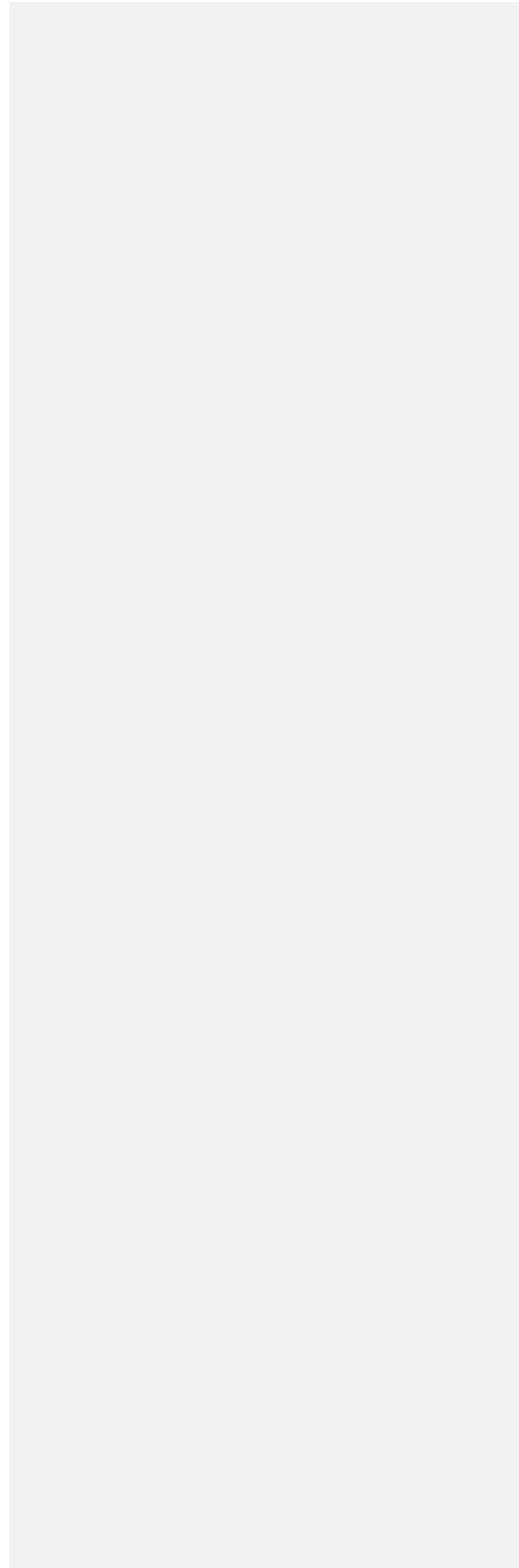
ADOPTED AT A REGULAR MEETING OF THE BOARD OF COMMISSIONERS OF THE QUINCY PARK DISTRICT, QUINCY, ILLINOIS, HELD AT THE ADMINISTRATIVE BUILDING ON WEDNESDAY, APRIL 10, 2024:

**ORDINANCE NO. 24-03**: AN ORDINANCE AMENDING ORDINANCE 95-17 AS AMENDED BY ORDINANCES 96-05, 97-07, 00-02, 04-04, 07-02, 09-02, 14-04 and 22-03 PROVIDING FOR THE REGULATION OF PUBLIC PARK USE IN THE QUINCY PARK DISTRICT.

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Be it ordained by the Board of Park Commissioners of the Quincy Park District as follows:

**SECTION 1: Definitions**

For the purposes of this ordinance, the words set forth in this section have the meanings designated in this section except when a particular context clearly requires a different meaning:

(a) "**Board**" shall mean the Board of Commissioners of the Quincy Park District, a Municipal Corporation, Quincy, Adams County, Illinois.

(b) "**District**" shall mean the Quincy Park District, a Municipal Corporation, Quincy, Adams County, Illinois.

(c) "**Director**" shall mean the Executive Director of the Quincy Park District, and includes any person whom the Director designates to act for the Director hereunder, who shall act for the Board, enforce the laws, maintain law enforcement and maintain good order within the District.

(d) "**Park**" shall mean all developments, improvements, facilities and any and all land, minerals, waters, overhead air rights, easements and other reservations owned, leased, controlled or used by the District.

(e) "**Permit**" and "**Reservation**" shall mean and include any authorization issued by the Director pursuant to the authority of the Board for a specified park privilege, activity or event or permitting the performance of a specified act or acts in any park.

(f) "**Rules and Regulations**" shall mean and include any regulation adopted by the Board and shall be construed as Board Policy.

(g) "**Person**" shall mean individual, company, partnership, corporation, incorporation or association, or any combination of individuals, or employee, agent, or officers thereof.

(h) "**Group**" shall mean an assemblage of two or more persons.

(i) "**Police**" shall mean person, persons, or agents, employees, patrolmen, police officers, park rangers and other law enforcement officers appointed or designated by the Board enforce this ordinance and the rules and regulations adopted the Board.

(j) "**Parking**," means the standing of a vehicle, whether occupied or not, otherwise than temporarily for the purpose and while actually engaged in loading or unloading.

(k) Terms other than those set out above and currently defined in the Illinois Revised Statutes shall be so defined for the purpose of this ordinance.

**SECTION 2: Confines of the Quincy Park District**

The premises heretofore laid out as All America Park, Berrian Park, "Clat Adams" Bicentennial Park, Bob Bangert Park, "Boots" Bush Park, Villa Kathrine Castle, Edgewater Park, Emerson Park, Boehl Park, Gardner Park, Indian Mounds Park, Johnson Park, Kesler Park, Leon Bailey Memorial Park, Lincoln Park, Lock & Dam 21, Madison Park, Moorman Park, Bob Mays Park, Parker Heights,

Paul Dennis Soccer Complex, Bill Klingner Trail, Quinsippi Island, Reservoir Park, Ben Bumbry Riverview Park, South Park, Sunset Park, Washington Park, Wavering Park, Westview Park, Westview Golf Course, Lorenzo Bull Park, the Quincy Art Center and parkways located at Lawndale, Park Place, Payson Avenue, Country Club, 22nd and York, Aldo Boulevard, and such other areas, playgrounds, playfields, buildings and other public areas and facilities now owned or which may hereafter be acquired, leased, laid out, or appropriated by the appropriate corporation action of the District, are hereby declared to be in the possession and control of the Quincy Park District for park purposes. Whenever, in this ordinance, places of the District are referred to, such words shall refer to and include all such areas, including buildings and other structures in the possession and under the jurisdiction of the Quincy Park District, including premises and schools which may be used or rented by the District.

Additionally, if park area names are changed or added they become part of this ordinance without further ordinance changes.

**SECTION 3: Statutory Control (Savings Clause)**

This ordinance shall be subject to and controlled by "The Park District Code" of the State of Illinois, as set forth in Chapter 70, Illinois Compiled Statutes (ILCS) Sec. 1205/102, and all other laws affecting the District. Additionally, if any section or subsection of this code shall be held unconstitutional or invalid for any reason, such holding shall not be construed to invalidate or impair the remaining provisions of this code, which shall continue in full force and effect.

Be it further ordained by the Board of Park Commissioners of the Quincy Park District as follows:

**SECTION 4: Games, Sports and Playgrounds**

No person shall walk, remain, or conduct himself upon such portion of the park system designated by the Director for any particular game, sport, or amusement in such a way to interfere with the use of such portion by persons who are using the same for the particular sport, game or amusement for which it has been designated. No person shall engage in any activity in a reckless manner so as to endanger, injure, or damage persons or property.

No person shall ride a skateboard, roller blades, or roller skates or similar equipment (collectively "Devices") at or in any Park Facility where the use of such Devices is posted as prohibited. No person shall use any such Device in any manner that interferes with or threatens any other Park District patron. Each person who uses such a Device shall yield the right of way to pedestrians at all times.

No person shall make any ascent or descent from a balloon, parachute or aircraft in the park system or operate any powered model aircraft of any type, or have an exhibition for commercial purposes without obtaining a permit to do so from the ~~Director~~Business Office.

No person or persons may bring in, set up, construct, manage, or operate any amusement or entertainment contraption or device without a permit from the Director.

~~No person or persons shall sled, toboggan, ski or slide on any area posted by the Director, as being "unsafe" or "hazardous" or as being "Closed" due to inadequate snow cover or other environmental conditions. The fact that an area is not posted as being "unsafe", "hazardous", or "closed" is no indication that the area is "safe" or "non-hazardous" in any park.~~

No person will disobey any posted notice or official signage in a Park placed at the direction of the Board or Director.

No person or persons shall smoke on or within ten (10) feet of any playground safety surface area.

No person or persons shall play or operate any sound amplification devices in a manner, which may reasonably be expected to annoy other persons in the parks.

#### **SECTION 5: Firearms, Bows and Arrows**

No person shall have in their possession or on or about their person, concealed or otherwise, any firearm, pistol, revolver, rifle, shotgun, or bow and arrow in any park, playground or building of the Quincy Park District, unless a permit has been issued by the Director. An exception is granted under the following circumstances:

- a) An unloaded, cased firearm may be transported from the parking lots adjacent to boat launches and Art Keller Marina to a boat.
- b) Bows and arrows may be transported from the parking lot next to a designed archery range and used at the range according to posted safety rules.

Nothing contained herein shall be construed to prevent any duly sworn Peace Officer from carrying such weapons as may be authorized and necessary in the discharge of their duties nor shall it apply to any person summoned by any such officer to assist in making arrests or preserving the peace while such person is engaged in assisting.

**SECTION 6: Fireworks, Weapons and Harmful Substances**

No person shall carry or discharge any rocket, firecracker, torpedo, or other fireworks or objects containing any substance of an explosive nature on District premises without first obtaining a permit from the Director.

No person any carry or discharge any slingshot, blackjack, Billy club, or device capable of discharging a projectile by air, gas or explosive, any explosive substance or harmful solid, liquid or gaseous substance or any other dangerous weapon; nor throw or cast any stones or other missiles.

**SECTION 7: Policing of Parks (Cooperation with Authorities)**

No person shall resist any Commissioner, Director or Ranger of the Quincy Park District or duly appointed law enforcement officer of the City of Quincy in the discharge of his duty, or fail or refuse to obey any lawful command of any such Commissioner, Director, Ranger or law enforcement officer or in any way interfere with or hinder or prevent above said persons from discharging his/her duty, or in any manner assist or give aid to any person in custody to escape or to attempt to escape from custody, or rescue or attempt to rescue any person when in such custody.

It shall be unlawful for any person to represent, impersonate, or pretend to be a police officer or official of the Park District.

The Quincy Park District authorizes those law enforcement agencies within the District's limits to enter all parks and enforce all sections of this ordinance. The District's Park Patrol and authorized officers shall also possess the authority to enforce all sections of this Ordinance.

**SECTION 8: Vending and Peddling**

No person shall expose or offer for sale any article or thing, nor shall he/she station or place any stand, cart, or vehicle for the transportation, sale or display of any such article or thing within the park system. Exception is hereby made as to any regularly licensed concessionaire or others, acquiring the proper licenses and permits from the City of Quincy, Adams County Health Department and receiving a Mobile Food Vendor permit from the Quincy Park District.

Single Mobile Food Vendor permit may be issued from April 1<sup>st</sup> to October 31<sup>st</sup>, by the District for South Park, Berrian Park, Lincoln Park, All-America Park, Clat Adams Park, Madison Park, Boots Bush Park, North Kesler Park, Johnson Park, and Klingner Trail Parking Lot on Quintron Way. Special Event Application shall be used for applying for a permit and must be submitted 30 days in advance of an event. Permits shall not be issued that would interfere



with already established events or shelter reservation permits. Permit fees shall be established by the Business Office and approved by the Board annually.

Multiple Mobile Food Vendor permits may be issued for Clat Adams Park, North Kesler Park, Lincoln Park, All-America Park, Berrian Park, Johnson Park, South Park, and Klingner Trail Parking Lot on Quintron Way.

**SECTION 9: Advertising**

No person shall announce, advertise, or call the attention of the public in any way to any article, or service for sale or hire. No person shall display, post or distribute any placard, hand-bill, pamphlet, circular, book or other writing containing commercial advertising matter within the park system without permission from the Director.

**SECTION 10: Signs**

Persons wishing to paste, glue, tack or otherwise post any sign, placard or advertisement must first receive permission from the Executive Director for posting of less than two (2) weeks but must receive Board approval for posting of more than two (2) weeks in any park within the District.

**SECTION 11: Protection of Property**

No person shall:

(a) willfully destroy, deface, paint, alter, change or remove any building, bridge, table, bench, fireplace, monument, stone marker, paving or paving materials, or any property of the District or others in the park system.

(b) encroach upon District property by constructing fences, play apparatus, or any structure, or planting gardens or shrubs, or by using district property for personal use.

(c) build a fire anywhere, for any purpose, except (1) the fireplaces in Reservoir Park Shelter and the Moorman Park Large Shelter with permission from Director of Parks, (2) fires for cooking purposes made in portable metal containers or grills if the base of the fire in such container or grill is six or more inches above the ground, (3) fires for cooking in the grills at the shelter houses, or (4) fires may be permitted by the Director of Parks. Every fire shall be continuously under the care and direction of a competent person from the time it is kindled until it is completely extinguished.

(d) throw, carry, cast, drag, push or deposit any refuse container, picnic table, barricade or any other movable or non- movable property into lakes or ponds or upon the frozen waters thereof, or to otherwise move, stack, or hide such property in such a way as to render it unavailable to

the general public for its intended use, to cause a hazard to public safety or to damage or destroy such property.

(e) throw, discharge, or otherwise place or cause to be placed in the waters of any fountain, pool, lake, stream, bay, or other body of water in or adjacent to any park or any tributary, stream, storm sewer, or drain flowing into such waters, any substance, matter of thing, liquid or solid, which will or may result in pollution or littering of said waters.

(f) tamper with, weaken, destroy, damage, or remove anything from any park vehicle, machine, implement or playground apparatus.

(g) bring any plant or portion of a plant within the confines of the park system. Groups or individuals wishing to donate plants to the Park District shall work directly through and receive permission from the Director of Parks.

(h) bring in or shall dump, lay, cast, drop, discharge, deposit or leave any bottles, broken glass, cinders, paper, boxes, cans, dirt, rubbish, waste, garbage or refuse, or any other trash. No such refuse or trash shall be placed in any water in or contiguous to any park, or left anywhere on the grounds thereof, but shall be placed in the proper receptacles where provided. If receptacles are not so provided, all such rubbish or waste shall be carried away from the park by the responsible party.

(i) enter, without invitation or having paid appropriate admission fee, any area, building or place which has been rented or otherwise reserved for any purpose; nor shall any persons loiter as to impede free access of the public to such building or place.

#### **SECTION 12: Closing Hours and Closing of Parks**

Sunset, Parker Heights, Bill Klingner Trail, Westview, Boehl and Leon Bailey parks, ~~and~~ the portion of Gardner Park outside the road circling the picnic shelter, ~~and~~ restroom area ~~and Paul Dennis Soccer Complex~~ shall be closed from thirty (30) minutes after sunset until thirty (30) minutes before sunrise the following morning. All America, Berrian, Clat Adams, Bob Bangert, Bob Mays, Lincoln Park, Boots Bush, Villa Kathrine, Edgewater, Emerson, Indian Mounds, Johnson, Kesler, Madison, Moorman, Quinsippi Island, Reservoir, Ben Brumby Riverview, South, Washington, Wavering, Westview, Lorenzo Bull parks and the picnic shelter area of Gardner Park, inside the road circling the shelter including the parking lot and access road from the highway shall be closed from 11:00 P.M. prevailing time in the evening until thirty (30) minutes before sunrise the following morning. Without a written agreement, or written permission of the Director, no person shall enter or remain, nor shall any person allow his or her property to remain within any parks of the District when except for unforeseen emergencies.

Parks shall be open to the public every day of the year from thirty (30) minutes before sunrise until their designated closing time in the evening, except any section or part of any park may be declared closed to the

public by the Director at any time and for any interval of time or for certain uses as the Director shall find reasonably necessary.

No person in a park shall enter an area "Closed to the Public" nor shall any person use any area in violation of posted notices.

**SECTION 13: Restrooms and Washrooms**

No person over the age of five (5) years shall use the restrooms and washrooms designated for the opposite sex unless required to accommodate a disability

**SECTION 14: Removal and Injury of Natural Resources**

No person shall remove any soil, rock, stones, trees, shrubs, plants, down timber, or make any excavation by tool, equipment, blasting or other means. Exception is hereby made as to any person acting with permission from the Director or his designee.

No person shall damage, cut, carve, transplant or remove any tree or plant or injure the park, or pick the flowers of any tree or plant without the permission of the Director.

No person shall take, appropriate, excavate, injure, destroy, or remove any historical or pre-historical ruin or parts thereof, or any object of antiquity, without written permission of the Director.

**SECTION 15: Erection of Structures**

No person shall construct or erect any building, tent or structure of whatever kind, whether permanent or temporary in character, or run or string any public utility into, upon or across such lands, except with written permission from the Director.

**SECTION 16: Animals and Birds**

No person shall trap, catch, wound or kill, or treat cruelly, or attempt to trap, catch, wound, or kill any bird or animal, or molest or rob any nest of any bird or animal within the park system without permission of the Director.

**SECTION 17: Improper or Indecent Behavior**

No person in a park shall commit an indecent, lewd or lascivious act, threaten or abuse another person, nor utter any lewd or offensive words within the hearing of another person.

**SECTION 18: Sale of Alcoholic Liquors**

No person shall sell any alcoholic liquor in the park system unless a special permit has been applied for and granted by the Director and that necessary licenses and insurance certificates received by the Business Office prior to the event.

For definition purposes, the term "alcoholic liquors" includes alcohol, spirits, wine and beer and every liquid or solid, patented or not, consumed as a beverage by a human being; the provisions of this Ordinance shall not apply to alcohol used in the manufacture of denatured alcohol produced in accordance with Acts of Congress and regulations promulgated hereunder, and

not to any liquid or solid containing one-half of one percent or less of alcohol by volume.

**SECTION 19: Leon Bailey Memorial Park, Washington Park, Ben Bumbry Riverview Park, - Alcoholic Liquors**

No person shall transport, carry, possess or consume alcoholic liquor (as defined in Section 18) except in the original package and with the seal unbroken within the confines of Leon Bailey Memorial Park, Washington Park, and Ben Bumbry Riverview Park. The Director, in his discretion, may approve alcohol to be sold/consumed at special events by permit only.

**SECTION 20: Alms, Fees, and Sales**

No person in a park shall solicit alms, charge fees or collect contributions for any purpose whether public or private without written permission of the Director.

**SECTION 21: Games of Chance**

No person in a park shall gamble, or participate in, or abet any game of chance. Exception is hereby made as to Bingo games conducted or operated by non-profit organizations licensed by the State of Illinois, provided all provisions of State law, to include the Bingo and License Tax Act of the State of Illinois, are complied with, and provided that the above is approved by the Director.

**SECTION 22: Domestic Animals**

Any dog or other domestic animal may be brought into the parks provided it is restrained at all times on an adequate leash and its waste substance is removed before leaving the park.

No person shall allow dogs or other domestic animals to be on the playground equipment or the playground safety surface.

**SECTION 23: Camping**

No person in a park shall place, erect or use any hammock, swing, tent, trailer, shelter or camp in the park system except in area from time to time designated by the Director to do so. All campers or visitors shall abide by the rules and regulations set forth in the permit issued by the District.

**SECTION 24: Public Meetings**

No person or organization of any kind shall call or hold any public meeting, exhibition, or entertainment of any kind within the park system unless permission is granted by the Director. A permit may be required.

**SECTION 25: Disorderly Conduct**

No person shall make, aid, countenance or assist in making any raucous noise, riot, or disturbance tending to alarm or disturb another or to occasion a breach of the peace in any park, or collect with other persons in bodies or crowds for unlawful purposes, (i.e. prize fight, dog fight, cock fight, or any public or private fighting), or for any purpose to the annoyance or disturbance of other persons.

**SECTION 26: Snowmobiles**

No person shall drive, propel, employ or use a snowmobile within the confines of the Quincy Park District without the permission of the Director. "Snowmobile" as used in this ordinance means a self-propelled device designed for travel on snow or ice or natural terrain steered by skis or runners, and supported in part by skis, belts, or cleats.

**SECTION 27: Traffic Signs and Signals**

No person shall drive or operate any vehicle, as defined by the Illinois Motor Vehicle Code, so as to disobey the instructions of any traffic sign or signal placed in view by the authority of the Board or in accordance with the laws of the State of Illinois, excepting on direction of an officer or employee of said Quincy Park District or excepting on direction of a duly qualified law enforcement officer.

**SECTION 28: Stop Signs and One-Way Streets**

No person, operating a vehicle, shall not stop before entering or fail to yield the right-of-way to vehicles on Park District drives specified in Quincy Park District Ordinances No.92-1 and 94-12.

**SECTION 29: Parking Lots and Roadways**

No person shall drive any automobile, truck, motorcycle or motorized vehicle within any of the parks of the District except upon the parking lots and roadways without permission of the Director.

**SECTION 30: Speed**

No person shall drive any vehicle within the park system at a speed greater than is reasonable and proper with regard to traffic conditions and the use of the roadway, or at a speed that endangers the safety of any person or property, but in no event may said vehicle be driven in excess of 15 miles per hour or the posted speed limit in designated vehicular access/egress areas.

**SECTION 31: Improper Driving**

No person shall operate any vehicle in the Park District in an improper manner so as to endanger life or property.

It shall be unlawful for any person to drive upon any designated and posted freshly oiled road surface or over or across any freshly painted traffic lines.

**SECTION 32: Traffic Control**

No person driving any vehicle in a park shall disobey or violate any ordinance, rule or traffic control sign or device of the District governing vehicular traffic or parking within the park system.

No person shall willfully fail or refuse to comply with any lawful order or direction of any police officer, Park Ranger other District employee within the park system.

**SECTION 33: Parking**

No person shall park or place any vehicle or other property of any kind within a park so to obstruct or interfere with traffic or travel, or endanger the public safety.

No person shall park any vehicle in any area designated as a "NO PARKING" area.

No person shall park upon any grass-covered area of the park system unless said area is designated as a parking area and posted with appropriate signs.

No unauthorized vehicles may be parked upon District property, including parking lots, except by persons visiting park premise during open hours, except boat access areas in Kesler Park, Bob Bangert Park, Lock & Dam 21 PUA, All America Park, and Quinsippi Island for boat access purposes only.

No vehicle or equipment may be parked upon District property while posted "For Sale" without permission of the Director of Parks.

It shall be unlawful for any person or operator, except disabled persons or those transporting disabled persons, to park a vehicle any time in spaces designated for disabled persons.

No person shall park any vehicle in any position to block another car legally parked or in front of public or private driveways.

**SECTION 34: Equestrians and Mounts**

No person shall ride or permit a horse or horses, under their control on any grass areas of any park without permission from the Director.

No person shall ride a horse or other animal on any District property with out the permission of the Director of Parks and only in designated areas and shall not endanger the life, limb, or property of any person in such designated park or area. Riders shall yield the right-of-way to vehicles and/or pedestrians.

**SECTION 35: Swimming Areas**

No person shall swim, bathe, or wade at any time in any of the ponds, lake, pools, marina, fountains, except for the Washington Park fountain, or watercourses except at such place or places as may be designated by the Director and then only in accordance with the rules, regulations, and restrictions promulgated and posted at those facilities.

If any person shall refuse to obey any orders of lifeguards, attendants, managers, or any agent of the District, such person or persons may be required to leave the area and their future access may be restricted.

**SECTION 36: Golf**

No person shall swing or make use any golf club nor play golf, nor hit, nor putt golf balls within or into a park except on or within appropriate areas at Westview Golf Course or the Batting Cage Miniature Golf Course.

No person shall be allowed to play golf at Westview Golf Course without first paying posted fees unless otherwise designated by the Director or his designee, and all golfers shall abide by the rules and regulations posted at the clubhouse.

The Director of Golf shall designate when the golf course is playable and open to the public.



**SECTION 37: Boating**

All persons operating or launching a motorboat shall abide by rules as set forth by the Board, the State of Illinois, and the Federal Government.

All boats must be operated only under closed throttle in Quincy Bay and Art Keller Marina as designated by floating sign buoys.

The District reserves the right to take charge of, control, and police the area between the shoreline and the harbor line and the land contiguous to any park boundary.

Art Keller Marina renters and their guests will only be permitted to fish from their slip or the dock where their slip is located.

Only Art Keller Marina authorized tenants and their guests are permitted upon the docks and walkways therein.

**SECTION 38: Weight and Load Limits on Park Roads**

It shall be unlawful to operate any truck or other commercial vehicle on any road, highway or parking area within the confines of the District with a gross weight of such truck or commercial vehicle in excess of eight (8) tons, provided that a necessary pre-requisite for the enforcement by the District of the Ordinance shall be the erection and maintenance of signs designating the limitation set out in/on the particular park, road, highway or parking area in question.

Exceptions:

(a) provided that a truck or commercial vehicle may provide truck services to and from a park and/or deliveries and pickups within the parks;

(b) provided further that the operation and use of trailered boats, motor homes, and travel trailers are exempt from the weight limitations of this Ordinance;

(c) provided further that the Director of the District or his designee may grant a special permit from the weight limitations of this Ordinance upon advance written applications, provided adequate protection for roads, highways, and parking areas are made or, in the alternative, for good cause and on an occasional basis.

For the purposes of this Section, vehicle definitions are as set forth in Chapter 95-1/2 of the Illinois Revised Statutes.

**SECTION 39: Permits and Designated Areas -Authority**

The Director has the authority to designate areas, facilities, or waters, suitable for various activities or use, to close parks, or parts thereof, in

the interest of public health. Permits issued are not transferable to other agencies and fees paid are not refundable without the permission of the Director or in adherence to District refund policies approved by the Board. Any agency, group, or organization wishing to use a park facility for their event shall first petition the Director and fill out a "Special Use Park Permit" explaining and detailing their event. The Executive Director and/or Board may impose reasonable restriction on the granting of a permit including, but not limited to, any of the following:

(a) requiring proof of and establishing the amount of liability insurance required and a Certificate of Insurance naming the District as an additional insured.

(b) requiring that the event organizers furnish additional security forces at their expense if necessary.

(c) requiring that the proper licenses and permits be obtained if the event is selling food concession items and/or alcohol.

(d) requiring assurance that building and grounds be returned to their original condition, a cash deposit may be required.

The Board reserves the right to change permit or registration fees, as it deems proper.

The Board reserves the right to change permit or registration fees as it deems proper. The granting of a special permit may be refused or revoked if, in the reasonable judgment of the Director, a substantial question exists as to the applicant's willingness or ability to fully comply with the foregoing provisions.

#### **SECTION 40: User Fees Established**

The Board may fix and collect reasonable fees for the use of park facilities. Such fees may be fixed at a uniform rate to all users of such facility or facilities, or the Board may in its discretion; fix such fees at a lower rate for resident users. A "resident user" is hereby defined as a user of park facilities who either resides in, or owns real estate within the District city limits.

#### **Section 41: Temporary Dismissal from Park Facilities**

a. Definition of Temporary Dismissal. "Temporary Dismissal" under this Section means removal and exclusion from all Park Facilities for an hour time period as provided in this Section.

b. Persons Subject to Temporary Dismissal. Any person who violates

(i) any provision of this Code,

(ii) any other existing Park District rule, regulation, code, ordinance, or policy, or

(iii) any State of Illinois or City of Quincy, code, or ordinance while in any Park Facility is subject to Temporary Dismissal.

c. Persons Authorized to Effect a Temporary Dismissal. The following persons may effect a Temporary Dismissal: City of Quincy police officers and Park District Directors and Supervisor and all other Park District representatives authorized by the Executive Director of the Park District.

A person authorized under this Subsection c is referred to as a "Dismissal Officer."

d. Basis for Determination of Temporary Dismissal. The determination whether to temporarily dismiss a person rests in the sound exercise of discretion by the Dismissal Officer and may be based either on observations by the Dismissal Officer, or on any report that would ordinarily be relied upon by a law enforcement officer to determine probable cause, or both.

e. Time Period of Dismissal. Each Temporary Dismissal is for a period of 24 hours after service of the Dismissal Notice under Subsection f of this Section.

f. Dismissal Notice. A person who is temporarily dismissed under this Section will receive a written Dismissal Notice from the Dismissal Officer that states (1) the date and time of issuance, (2) the general location at which the notice was issued, (3) a statement that the individual may not enter any Park Facility for 24 hours after receipt of the notice, and (4) a statement that violation of the terms of the notice may lead to arrest and prosecution for criminal trespass.

g. Violation of Dismissal Notice. The violation of any Dismissal Notice is a violation of this Code. A person who violates a Dismissal Notice is subject to being excluded from Park Facilities under Section 42 of this Code and to arrest and prosecution for criminal trespass.

**Section 42: Exclusion from Park Facilities**

a. Definition of Exclusion. "Exclusion" under this Section means removal and exclusion from all Park Facilities for a period of days as provided in this Section.

b. Persons Subject to Exclusion. A person is subject to Exclusion if he or she has received three or more citations during any 60-day period for violation of (i) any provision of this code, (ii) any other existing Park District rule, regulation, code, ordinance, or policy, or (iii) any State of Illinois or City of Quincy statute, code, or ordinance while in any Park Facility.

A citation that has been dismissed is not counted when determining whether a person is subject to Exclusion.

c. Persons Authorized to Effect Exclusion. The following persons may effect an Exclusion: City of Quincy police officers and any Park District Director

and all other Park District representatives authorized by the Executive Director of the Park District. A person authorized under this Subsection c is referred to as an "Exclusion Officer."

d. Basis for Determination to Exclude. The determination whether to exclude a person is based on previously issued citations as provided in Subsection b of this Section, without regard to the pendency or disposition of any of those citations, and any current citation for violation of this Code or any other Park District code, ordinance, or regulation.

e. Time Period of Exclusion. The time period of Exclusion is based on the sound exercise of discretion by the Exclusion Officer and must fall within the following parameters:

(1) A person who has accumulated three citations or has been the subject of one Temporary Dismissal during the 60-day period preceding the issuance of the current citation, or who has accumulated four citations in the 12-month period prior to issuance of the current citation, may be excluded for any period of days up to 60 days after receipt of the Exclusion Notice.

(2) A person who has accumulated four citations or has been the subject of two or more Temporary Dismissals during the 60-day period preceding the issuance of the current citation, or who has accumulated five citations in the 12-month period prior to issuance of the current citation, may be excluded for any period of days up to 180 days after receipt of the Exclusion Notice.

(3) A person who has accumulated five or more citations or has been the subject of three or more Temporary Dismissals during the 60-day period preceding the issuance of the current citation, or who has accumulated six citations in the 12-month period prior to issuance of the current citation, may be excluded for any period of days up to 365 days after receipt of the Exclusion Notice. The determination of the Exclusion Officer not to exclude a person eligible for Exclusion under this Subsection e at one time does not preclude that Exclusion Officer or any other Exclusion Officer from excluding that person at any time that person remains, or again becomes, eligible for Exclusion.

f. Exclusion Notice. A person who is excluded under this Section will receive a written Exclusion Notice from the Exclusion Officer that states (1) the date of issuance, (2) the general location at which the notice was issued, (3) the time period of Exclusion, (4) a statement that the individual may not enter any Park Facility during the period of Exclusion, (5) a statement that violation of the terms of the notice may lead to arrest and prosecution for criminal trespass, and (6) a statement that the Exclusion Notice may be appealed under this Section. Exclusion commences immediately after receipt of the Exclusion Notice.

g. Appeal of Length of Exclusion. Any person who receives an Exclusion Notice for a time period longer than seven days may appeal the length of

the Exclusion to the Director of the Park District. A written request for appeal, signed by the appellant, must be received at the Park District's headquarters within five days after issuance of the Exclusion Notice. The request for appeal must state an address and one or more telephone numbers at which the appellant can be reached readily during a regular business day.

The filing of an appeal does not postpone the immediate commencement of the Exclusion.

If a request for an appeal is received, then the Executive Director or his or her designee must conduct a hearing on the appeal as follows:

(1) The Park District, within three working days after receipt of the request for appeal, must notify the appellant with the date, time, and place of the hearing, which hearing date may not be less than five business days after notice is given. The notice may be sent by U.S. Mail or provided by telephone.

(2) If the appellant is unable to attend the hearing as scheduled, then the appellant must contact the Director's office at least three business days before the hearing date and request that the hearing be rescheduled. The failure to contact the Director is grounds for dismissal of the appeal.

(3) The hearing will be conducted at the Park District's headquarters and does not need to be a public hearing. At the hearing, the appellant may give testimony in support of his or her appeal and present facts, circumstances, evidence, and witnesses to rebut the basis for the length of the Exclusion. The appellant also may ask questions of any witnesses who testify in support of the length of the Exclusion. Rules of evidence and procedure need not be strictly applied. The Director or designee may examine witnesses, including the Exclusion Officer and may set the date of the hearing and continue the hearing to a future date if necessary to accommodate the scheduling of witnesses including the Exclusion Officer.

(4) If on the date set for hearing, the appellant fails to appear and is not represented at the hearing by her or his attorney, then the Director or designee nevertheless may proceed with the hearing, consider the facts, circumstances, and evidence relevant to the length of the Exclusion, and make her or his determination in the absence of the appellant and her or his attorney.

(5) Within five business days after the conclusion of the hearing, the Executive Director or designee must issue a written determination on the appeal. The Director or designee may reduce the time period of the Exclusion to any number of days not less than the number of days the appellant has been Excluded, or the Director or designee may sustain the length of the Exclusion, or based on aggravating evidence presented at the hearing the Director or designee may increase the length of the Exclusion. The determination of the Director or designee is final.

h. Violation of Exclusion Notice. The violation of any Exclusion Notice is a violation of this Code. A person who violates an Exclusion Notice is subject to further exclusion from Park Facilities under this Section and to arrest and prosecution for criminal trespass

**SECTION 43: Citation or Notice of Violation**

In addition to the discretion of a duly authorized law enforcement official or officer to lodge a charge, complaint or information for an alleged violation of Quincy City Ordinance or State law, any such law enforcement official or officer may use the following:

Such Notice of Violation shall be in a form prescribed by the Chief of Police of the City of Quincy, Illinois, in consultation with the corporation counsel and the city attorney consistent with law and applicable court rules.

Notice of Violation shall set forth the violation alleged and the penalty, which may be paid to the City Treasurer. Such penalty shall be twenty dollars (\$20.00) for each offense. The person shall be provided fourteen (14) days from the date of such Notice of Violation to pay the prescribed penalty. If not paid within such fourteen (14) day period, such person shall have additional days to pay but with additional court costs added to the original violation.

If after twenty-eight (28) days such violation has not been paid the penalty upon conviction shall be not less than twenty-five dollars (\$25.00) and not more than two hundred dollars (\$200.00).

The Chief of Police, or persons designated by him, or the Director of the Quincy Park District, or the Quincy Park District Rangers are hereby empowered and authorized to sign and/or issue a Citation or Notice of Violation on the form designated by the Chief of Police and currently used by the City of Quincy Police Department for violation of the ordinance.

A duly sworn Police Officer, at his/her discretion, may impose an appropriate state charge for alleged violation of a provision of this penal ordinance of the Quincy Park District.

**SECTION 44: Repeal of Prior Ordinances**

Effective date of this Ordinance, all Ordinances and parts of Ordinances in conflict or inconsistent with any of the provisions of is ordinance shall be hereby repealed, and this ordinance shall be in force from and after its passage and approval by the Board of Commissioners.

ADOPTED: ~~April~~February ~~109~~, ~~2024~~2022

APPROVED: ~~April~~February ~~109~~, ~~2024~~2022

Officially published in pamphlet form this ~~109~~<sup>th</sup> day of ~~April~~February ~~2024~~2022.

QUINCY PARK DISTRICT, an Illinois Municipal Corporation

BY:

\_\_\_\_\_  
President

CORPORATE SEAL

ATTEST:

\_\_\_\_\_  
Secretary

That all Ordinances and Resolutions and parts thereof in conflict herewith or to the extent of such conflict are hereby repealed.

This ordinance shall be in force and effect from and after its passage approved and publication as provided by law.

# ***PUBLIC INPUT***